DEVELOPMENT OF SOUTH AUSTRALIA'S CITRUS INDUSTRY

South Australia's Department of Agriculture/PIRSA/SARDI has played a key role in development of the state's citrus industry since 1905. This article highlights major stages in development of South Australia's citrus industry and key roles played by these agencies in its development.

For at least 70 years citrus has been one of the most significant horticultural crops in South Australia. In 2019South Australia had5,405 ha or, approximately 20% of Australia's 28,000 ha of citrus plantings (Citrus Australia 2019). The South Australian citrus industry had a farm gate value of \$136m in 2018-19 (PIRSA Primary Industries Scorecard 2018-19), and is a major export earner and employer in the Riverland region.

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Key South Australian Citrus Industry Development Highlights

Following is a chronological list of the major factors, activities and events that have influenced the development of South Australia's citrus industry.

- 1840 1860s- Citrus plantings gradually expand as irrigation properties are developed in the Torrens and Little Para River valleys to supply Adelaide's expanding population.
- 1890s Irrigation commences on the River Murray with development of new pumping technology, and citrus plantings commence.
- 1907 Assembly of a collection of citrus varieties and rootstocks commences at Blackwood Experimental Orchard.
- 1917 to1929 Significant citrus industry expansion occurs after WW1 with the development of Soldier Settlement properties. Similar Soldier Settlement expansion also occurs after WW2.
- 1924-25 Citrus marketing cooperatives and packing sheds at Moorook, Mypolonga, Cadell, Barmera and Kingston on Murray are established with the assistance of loans from the Loans to Producers Board. This support was also provided to other packing sheds in subsequent years.
- 1937 Export of fresh oranges to New Zealand gains momentum.



Trade Commissioner promotion of South Australian citrus exports.

Miss C. Dennis on steam ship Ballarat, 1934.

PIRSA Photo ID 108803

- 1945 to 1965 Post WW2 urban development around Adelaide displaces citrus orchards on the Adelaide Plains. Significant expansion of citrus plantings occurs along the River Murray.
- 1947 First fruit fly outbreaks in Adelaide. The decision to keep South Australia free of fruit fly would later enable international recognition of the Riverland as a "pest free area", and facilitate access to export markets.
- 1950 to 1990 Rapid expansion of juice production to meet consumer demand results in the Valencia orange becoming the major citrus variety.
- 1965 Unstable domestic market conditions results in introduction of citrus marketing legislation via the *Citrus Industry Organisation Act 1965.*
- 1965 Adoption of biological control agents for managing red scale and other major pests commences.
- Mid to late 1960s SA Department of Agriculture's post harvest research and extension program is expanded, led by Mr Barry Tugwell and Mr Adrian Dahlenburg. Innovations in equipment design for packing sheds and application of post harvest technologies enable development of new export markets.
- Late 1960s A program to move away from flood and overhead irrigation and improve irrigation technology commenced in the late 1960s and was led by Mr Keith Watson from 1971. It led the transition to drippers and under tree sprinklers in citrus orchards during the 1970s and 1980s. Improved irrigation reduced the impact of saline water and greatly enhanced tree health.
- 1969 A major survey to identify technology and information needs of citrus growers is conducted by Mr Peter Gallasch.
- 1970s Citrus improvement program established to select, virus index and supply tested material for propagation to commercial nurseries. This included establishing a citrus foundation planting at Loxton Research Centre to provide high quality bud wood.
- 1970s Expansion of exports to Singapore, Malaysia and other South East Asia countries.
- Mid 1970s Leaf analysis surveys (conducted by Dr Ben Robinson and district horticultural advisers) during the 1970s and 1980s validate plant test standards used in North America and develops standards for citrus in Australian. Further validation work by Mr Peter Gallasch in the 1980s improves translation of leaf analysis results into fertiliser application rates.
- 1975 Soil surveys of Riverland citrus nurseries and orchards (by Dr Graham Stirling) provides a clearer picture of nematode species present, levels of infestation in citrus soils, and effective management strategies.
- 1980s Gradual adoption of superior or dwarfing rootstocks and planting of higher tree density orchards to improve productivity and reduce harvest costs.
- 1986 New quarantine protocols enable bud wood importation of many new varieties. The South Australian Citrus Improvement Committee plays a vital role in commercial evaluation of these new varieties and distribution of genetic

material across the Riverland. Subsequent introduction of Plant Variety Rights legislation in 1994 added further momentum to the importation of new citrus varieties.

- 1986-87 Access to Japanese markets enabled by approval of cold sterilisation for fruit fly control. This allows further expansion of Asian exports.
- 1990 to 2005 Large increases in imports of low cost frozen orange juice concentrate from overseas, particularly Brazil, makes Australia production of Valencia oranges for juicing uneconomic.
- 1992 Export of fresh oranges to the USA commences. This proves to be a major and profitable market for Australian citrus growers up until the Global Financial Crisis in 2008. Escalation of the value of the \$A during the GFC greatly reduces the competitiveness of Australian citrus in the US market.
- 1990s Improvement of post harvest fungicide and oil treatments and introduction of in transit or shipboard cold sterilisation to ensure fruit fly freedom for export markets. This enables more economical transport by charter shipping to the USA.
- 1990s Introduction of new varieties of mandarin, tangelo, lemon, orange and grapefruit create new choices for consumers. New types of easy peeling citrus become popular and continue to grow market share.
- 2001 to 2009 Millennial drought dramatically reduces water supplies in the River Murray resulting in many older Valencia orange orchards being abandoned and bulldozed.
- 2012 Repeal of citrus marketing legislation via the *Citrus Industry (Winding up) Amendment Act 2012*
- 2013+ Establishment of Free Trade Agreements with China, South Korea, Japan, and Indonesia reduces tariffs on Australian fruit entering these countries. This stimulates increased exports of fresh citrus and new citrus orchard investment.

Development of South Australia's Citrus Industry

Citrus trees were introduced to South Australia by early settlers. By 1842, 6 varieties of orange were being grown in the state. Initially, South Australia's citrus industry was located in close proximity to Adelaide in areas that are now Adelaide's eastern, western and northern suburbs. Production was focussed on deep alluvial soils in close proximity to creeks and rivers, mainly along the Torrens and Little Para Rivers.



A citrus plantation at Golden Grove in 1936.

Source: State Library of South Australia image B33361

Irrigation commenced along the River Murray in the late 1800s. By 1912 River Murray districts such as Renmark, Berri, and Waikerie were recognised for superior yields, and production of fruit with a thinner and smoother skin, and better eating and storage qualities. The light textured soils of these River Murray districts proved suitable for citrus. In Bulletin 107 (published in 1920), "The Orange in SA", Mr George Quinn forecast that citrus production would move from coastal growing districts (near Adelaide) to River Murray production areas. This relocation to River Murray districts occurred slowly during the 1930s, but accelerated with rapid expansion of plantings after WW2.

A young citrus grove at Waikerie in1917.

Source: State Library of South Australia image PRG 1258/2/2604



In the post WW1 period between 1917 and 1929, SA's citrus plantings increased by 40%. By 1929, South Australia had approximately 10% of Australia's (21,978 ha) citrus plantings. South Australia's plantings were made up of 2,032 ha of oranges, 191 ha of lemons, and 12 ha of other citrus fruits, with Navels making up two thirds of the state's orange plantings. A national study ("Present Position and Future Prospects of the Citrus Industry in Australia"; Development Branch, Prime Minister's Department; 1930) identified that by 1929, 51% of South Australia's bearing citrus trees were planted in Murray Valley districts, with 46% in coastal districts including Salisbury. For further information of major production districts in the 1930s, see Appendix 2, Historic Citrus Growing Districts Near Adelaide.



Using poles and nets to catch oranges washed from eastern suburb orchards in a River Torrens flood -Hindmarsh Tramway Bridge.

Observer Newspaper 29 Sept 1923, P 29.

Source: State Library of South Australia image PRG 280/1/45/5.

In 1940, SA's citrus industry had 465,000 trees (approx. 2,350 ha), and expanded steadily to 711,000 trees (approx. 3,600 ha) by 1954. Post WW2 War Service Land Settlement Schemes in River Murray production districts expanded citrus plantings by a further 1,081 ha, giving South Australia plantings of approximately 4,700 ha in 1956.

Post WW2, many of the citrus districts located close to Adelaide were developed for housing, and by the 1960s the majority of South Australia's citrus was being produced in River Murray districts. By 1960-61, only 20% of Navel and 7% of Valencia oranges were being produced outside the River Murray districts.

Growing demand for citrus juice during the 1950s to 1990s saw Valencia oranges become the dominant variety. Competition from imported frozen juice concentrate placed downward pressure on juice fruit prices and a decline in Valencia plantings (see Citrus Juice section).

The River Murray Horticultural Crop Surveys were conducted every 2 years (from mid 1970s to mid 1980s) to monitor adoption of new and more efficient irrigation systems in horticultural industries. In 1981, the River Murray Horticultural Crop Survey identified the following citrus plantings:

Table 1 River Murray Horticultural Crop Survey 1981 Citrus Plantings - ba			
Navel oranges 2,098			
Valencia oranges	4,348		
Mandarins 254			
Grapefruit 333			
Lemons	305		
Tangelo 7			
Other citrus 8			
Total Citrus	7,353		

In 2003-04, South Australia had approximately 7,500 ha of citrus plantings (Source: PIRSA; Regional Impact Assessment Statement – Review and Replacement of the *Citrus Industry Act 1991*).

Between 2001 and 2009, the Millennium Drought, the worst in 100 years, greatly reduced availability of irrigation water in the Murray Darling Basin. As a result, many older citrus plantings were abandoned and bulldozed, especially Valencia oranges being grown for juice manufacture. At this time, prices being paid for juicing oranges were similar to the cost of harvest. The development of La Nina weather conditions in 2010 gave above average rainfall across eastern Australia resulting in flooding and refilling of Murray Darling Basin water storages.

In 2003, South Australia's citrus area was 7,327 ha, but had declined to 6,303 ha in 2008 (Citrus National Plantings Database 2011, Citrus Australia).During the height of the Millennium Drought, SA's citrus production was virtually halved to 116,172t in 2007-08 and 119,515t in 2008-09 compared with 219,823 t in 2000-01 (ABS 7121.0 Agricultural Commodities, Australia).

In 2015-16, ABS citrus data (ABS 7121.0 Agricultural Commodities, 2015-16) highlighted the increasing importance of easy peeling varieties in South Australia's citrus industry. Mandarin plantings had grown to 27% of SA's citrus area (compared with 3.5% in 1981) while oranges declined to 67% (compared with 88% in 1981). Apart from approximately 40 ha of lemon plantings, all of South Australia's commercial citrus was being grown in River Murray irrigation districts.

Australian Bureau of Statistics citrus area data is reported as tree numbers making it difficult to assess areas planted over time. Up until the 1970s, citrus orchards were traditionally planted at a tree density of approximately 80 trees/acre or 200 trees/ha. Subsequently with introduction of dwarfing rootstocks and high density orchards tree number /ha gradually increased. In recent years, there has been adoption of close planted hydroponic production systems in Australia that have tree densities as high as 1,000 trees/ha. Between 2003 and 2008, South Australia's average tree density increased from 398 trees/ha to 436 trees/ha (Citrus National Plantings Database 2011, Citrus Australia).

Since 2014, increasing demand for Australian citrus fruit in China, Japan and other Asian markets has stimulated plantings of new orchards across Australia's citrus districts. A census conducted by Citrus Australia in 2018 indicated that 13% of Australia's citrus trees were non-bearing between 0 - 4 years of age.

Recent Citrus Australia data indicates that South Australia has approximately 5,405 ha of citrus plantings (2019).

	Production (t)	% national production	Exports (t)
Grapefruit	7,087	17%	851
Lemons & Limes	8,682	18%	1,251
Mandarins	31,383	23%	16,956
Oranges	148,230	28%	60,347

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Source: 2018-19 Australian Horticulture Statistics Handbook, Hort Innovation

Citrus Industry Commodity Sectors

In addition to fresh fruit for human consumption, Australia's citrus industry produces a range of products including juice, beverages, peel and oil products.

Fresh Citrus

Fresh sweet orange fruits are by far the most popular citrus product with consumers. A range of Valencia and seedless Navel varieties provide fresh oranges almost year round. Cool storage is used to extend the marketing season. Today the Australian fresh citrus market is also supplemented with counter seasonal imports of navel oranges from overseas, mainly from the USA.

Easy peeling mandarin and tangelo varieties have grown in popularity with consumers because of their convenience, especially for lunch box meals.

Lemons and limes are used as condiments in a wide range of foods, and are popular for beverage flavouring.

Fresh grapefruit have long been popular as a breakfast food. From time to time, grapefruit have been popular in weight loss diets.

Citrus Juice Production

Before refrigeration and canning, orange, lemon and grapefruit juice was squeezed fresh from fruit by consumers as they required it.

In 1943, winemakers B. Seppelt & Son established a citrus juice canning operation at Nuriootpa to supply canned orange, lemon and grapefruit juice to allied armed forces during WW2. This plant was established to produce 1,000,000 30oz cans per year.

Canned citrus juices became popular with consumers after WW2. Canned juices provided a welcome market to utilise the large expansion of citrus production after WW2. The first Riverland cannery was established in 1948 by Berri Fruit Juices Coop Ltd. Berri Coop specialised in canning citrus juices, citrus oil, and produced numerous other fruit and vegetable juices and cordials. It had many structure and ownership changes during its period of operation, and closed in 2010.

The use of refrigerated display cabinets in delicatessens and supermarkets became popular in the 1960s. These enabled marketing of fresh squeezed and chilled citrus juices to consumers. Smaller fresh chilled orange juice packs became a popular take away beverage in competition with soft drinks.

Several local companies (such as Nippy's and Crusta) established processing plants to manufacture and distribute fresh chilled orange juice products to supermarkets, delicatessens, hotels and other retail outlets. Mr Barry Tugwell and the Post Harvest Team assisted fresh juice processors with information on preservatives and safe handling procedures to ensure the best shelf life and quality for un-pasteurised juice products. Following food safety concerns, pasteurising systems were later developed for fresh juice products. Many of these fresh juice companies continue to manufacture and distribute products today.

Valencia is the main orange variety used for manufacture of orange juice. Juice produced from Navel varieties develops bitterness mainly due to the presence of Limonin and other flavour compounds. The Australian citrus industry was an early adopter of debittering processes, establishing one of the first commercial treatment plants using cellulose acetate beads in the late 1970s (Source: 1990 Citrus Engineering Conference, Lakeland, Florida, USA). Developing techniques to reduce bittering in citrus juice continues to be a major international research topic.

Juice bars have become popular in recent years. These use a wide range of fresh fruits and vegetables to produce on the spot freshly squeezed juice products for customers.

Development of Frozen Juice Concentrate Enables World Trade in Juice

Much of the technology for production of frozen orange juice concentrate was developed in the USA during WW2 with a view to supplying troops with a vitamin C source. The process for manufacture of canned frozen concentrate orange juice continued after WW2 and was patented by the Florida Citrus Commission in 1948. Frozen canned concentrate orange juice became a very popular product in the USA in the 1950s, one of the major consumer products being Minute Maid 6 fl oz cans. Florida had 3 frozen concentrate plants operating by 1948, but this quickly expanded to 10 plants in 1949.

Frozen concentrate technology revolutionised longer term storage, and transportation of bulk quantities of citrus juice around the world. This technology has allowed countries such as Brazil to become major world suppliers of frozen concentrate citrus juice products. Large areas of rainfall grown citrus, low labour and overhead costs have given Brazil a major competitive advantage in world juice markets.

Orange Juice Consumer Confusion

With widespread adoption of household refrigerators during the 1950s,100% fresh squeezed orange juice manufactured from Australian grown oranges became a popular product.

During the 1970s and 1980s, importation of frozen orange juice concentrate, mainly from Brazil and Florida, expanded rapidly. Reconstituted frozen orange juice was used in the manufacture of long life fruit juice drinks. These fruit juice drinks contained varying levels of juice, were cheaper to produce, and were pasteurised giving them long storage life at ambient temperatures.

Long life fruit juice drinks gained popularity with consumers because of their cheap price and storage convenience. Despite their lower juice content, long life fruit juice drinks replaced a significant quantity of the100% fresh chilled orange juice.

This change in juice consumption patterns along with frozen concentrate imports dramatically reduced demand for Australian grown juicing oranges. Australian citrus growers were forced to refocus back onto fresh citrus fruit production.

Decline of South Australia's Citrus Juice Industry

In 1981, more than two thirds of orange plantings were Valencia, primarily for juice production. During the period 1987 to 1992, 56% of Australia's citrus was being directed to processing, mainly for juice manufacture.

In 1990, prices for processing citrus fell from \$180/t (August) to \$85/t (October), driven by larger juice crops in Florida and Brazil. The price for processing oranges being paid to Australian growers had become volatile, being driven by fluctuations in world production of frozen concentrate juice. This triggered a review of the competitiveness of Brazil's citrus industry, with key factors being lower costs of fruit production, cheaper labour costs, exchange rates, and the influence of tariff and sales tax levels.

Tariffs on imports of frozen concentrate and sales tax were applied to beverages with more than 5% content of imported concentrate, influencing prices being paid for processing citrus within Australia. These protection measures were subsequently removed over the years.

A long period of poor prices and the ageing of many Valencia orchards resulted in a gradual decline in production of juice fruit. Growers began moving to production of more navel oranges and "easy peeling" citrus varieties for the fresh fruit market and export opportunities.

In 2003 to 2005 a major economic study undertaken by PIRSA identified that oranges being grown for juice production were very unprofitable. In many circumstances, juice fruit prices barely covered the cost of harvesting. This study reinforced the need to switch to fresh fruit production. Subsequently, many older Valencia orchards were bulldozed or abandoned during the Millennium Drought between 2001 and 2009.

Per capita consumption of orange juice has also been declining for several years due to competition from other beverages such as iced tea and sports drinks. Consumer preferences are also moving to beverages with lower sugar content.

Citrus Peel Products

Glace citrus peel is produced by a process of steaming, soaking in sugar syrup, then drying. Citrus peel is used as an ingredient in a wide range of cakes and baked products.

Citrus oil is also extracted from peel and used as a fragrance in a wide range of products including air fresheners, cosmetics and skin conditioning agents.

Waste peel is also used in stock foods.



Picking oranges at Renmark 1923

Source: State Library of SA Image B63028

Other Processed Products

Several native citrus species are wild harvested or grown in commercial orchards(finger limes and summer limes are the most popular) for beverages, preserves, marmalades, chutneys, sauces, syrups, garnishes and confectioneries.

Pest Management Programs

Citrus groves are subject to a range of foliage and soil borne pests, including scale, aphids, snails, nematodes, viruses and other minor insects. Some of these pests and diseases can significantly reduce productivity and quality, while some have minimal impact but are of importance from an export market access perspective (eg Fuller's rose weevil and snails).

Red Scale

Red Scale (*Aonidiella aurantii*) has been a major insect pest of citrus trees since establishment of the South Australian citrus industry. Red Scale reduces tree health, vigour and yields, and sooty mould associated with the scale impacts on fruit quality. The history of the control of red scale traverses a range of chemical treatments and ultimately led to the use of integrated pest management techniques. Equipment used for control of pests has also changed dramatically over the past 100 years.

In 1896, hydrocyanic acid gas fumigation of trees to kill red scale was demonstrated to citrus growers. This involved covering the tree with a gas proof tent and releasing cyanide gas inside the tent. By 1907 many citrus growers were using this technique, mainly via contractors. It was effective, but reinfestation from neighbouring trees that had not been treated was a major problem, especially in growing areas to the east of Adelaide where home gardens were in close proximity to commercial orchards. In 1912, 11,300 trees were fumigated in the Salisbury district.



Rearing parasites for citrus pests. Loxton Research Centre. May 1965 PIRSA Photo ID 104340 Compulsory treatment was subsequently introduced requiring growers to use specialist fumigation contractors. Nursery trees being moved from Adelaide nurseries to River Murray districts were compulsorily fumigated. A red scale outbreak at Waikerie was secured with fumigation in 1932. Further red scale outbreaks at Mypolonga in 1934, and Berri and Renmark in 1936 saw expansion of tree fumigation to those districts. Fumigation of citrus trees for red scale control continued until the 1940s.

Early experiments with kerosene emulsion washes commenced in 1902 but were unsuccessful. Red oil sprays were also being evaluated in 1913 with limited success. Subsequently white oil sprays were developed to successfully control red scale.

Introduction of organophosphate insecticides from the 1950s initially provided good control, but created greater problems by killing most beneficial and predatory insects in orchards, forcing discontinuation of their use.

Red Scale was such a significant pest that the citrus industry had a Red Scale committee providing guidance for research and extension programs in 1958-59.

In the 1960s, entomologist Mr Noel Richardson commenced a major program at Loxton Research Centre to develop improved red scale control measures. This involved evaluation of a wide range of insecticides, spraying oils, and different spray application techniques, including aerial application with helicopters.



Spraying citrus from a platform on a horse drawn spray unit – 1940.

Source: PIRSA image 103486

With support from Mr Malcolm Campbell, this led to evaluation of parasitic insects and building of a mass insect rearing facility at Loxton. The use of the parasite *Aphytis malinus,* in conjunction with reduced chemical applications proved to be highly effective for control of red scale in citrus.

In 1971, a privately owned commercial parasite rearing and distribution business, Biological Services, was established on Loxton Research Centre. During 1973 and 1974 a series of very successful training courses about the role of predators and parasites for red scale management were delivered to citrus orchardists across all major production districts. By 1976, an estimated 60% of citrus orchards were using parasites for red scale control.

Biological Services has been under the ownership and management of Mr James Altmann since 1987, and has gradually increased the range of biological control products and crops on which it was providing services. In 2014, Biological Services joined forces with Manchil IPM Services, a WA based biocontrol provider. Biological Services markets 16 different biological control organisms to a wide range of horticultural industries across Australia through a large team of production and field staff (Source: biologicalservices.com.au).



Oscillating boom sprayer used for high volume citrus spraying – May 1963

Source: PIRSA image 103848

Nematodes

Nematodes are a soil borne pest that dramatically reduces tree root performance, tree growth and yield. They are easily transmitted on the roots of nursery trees.

During 1975-76, a large number of citrus nurseries and orchards (along with other tree crops) were surveyed and sampled by Dr Graham Stirling to assess the significance of nematode populations on the citrus industry. This provided a clearer picture of nematode species present and the levels of infestation in citrus soils, and enabled delivery of more effective management strategies for nurserymen and growers.

In the longer term, introduction of nematode resistant root stocks became the main technique for overcoming nematodes in citrus orchards.

Fruit Fly

Fruit fly is a major pest of fruit crops in many countries. Following the first outbreak of fruit fly in Adelaide in 1947, the SA Department of Agriculture adopted a strategy of maintaining area freedom. Area freedom greatly reduced production costs for orchardists, and is critical for ease of market access into many countries.

Primary Industries and Regions SA currently protects South Australia's horticulture industries through delivery of a major fruit fly strategy comprising:

- Controlling fruit and vegetable movements.
- Overseeing interstate movement of produce in accordance with each state's entry requirements.
- Monitoring and trapping for fruit fly statewide.
- Working with the public to identify and report suspected maggots in fruit.
- Investing in research and technology.
- Eradicating fruit fly outbreaks.

Other Pests

There are a number of minor pests like snails, curculio beetle and Fuller's rose weevil, which are often a biosecurity concern in exported fruit. Preventative measures like skirting trees, orchard floor management techniques, and occasionally under tree spraying are used to minimise risks of these pests contaminating export consignments.

Variety and Rootstock Improvement

Early Variety and Rootstock Collections

By 1919, the Department of Agriculture had assembled a collection of approximately 100 varieties of citrus (orange, lemon, lime, pomelo, mandarin, Seville, citron, kumquat, shaddock) at the Hackney Road orchard in the north east corner of the city of Adelaide Citrus trifoliata rootstocks were also planted at Hackney Road in 1923-24. This collection was moved to the Fullarton orchard in 1930 with the closing of the Hackney Road orchard.

By 1928 a collection of 112 citrus varieties had also been assembled at Blackwood Experimental Orchard. These variety collections were used to supply commercial citrus nurserymen with budwood.

Rootstock trials commenced at Berri Experimental Orchard in 1919.

In 1931-32, a rootstock by variety trial was established at Fullarton Nursery. It comprised 6 stocks; sweet orange, rough lemon, Seville/sour orange, trifoliata, Poor man orange, grape fruit/pomelo combined with the varieties Washington navel, late Valencia, Marsh seedling grapefruit, Lisbon lemon, Dancy mandarin and tangerine.

Citrus Nurserymen

During the early 1900s when SA's citrus industry was mainly located in areas around Adelaide, nursery propagation of trees was concentrated in this region.

Propagation of citrus trees for post WW1 and WW2 War Service Land Settlement Schemes was done partly on Department of Agriculture research centres and also contracted to commercial citrus nurserymen.

Post WW2, rapid expansion of citrus plantings in River Murray irrigation districts resulted in growth of commercial nurseries in this region. Commercial citrus nurserymen have played an expanding role supplying orchardists with a constantly changing array of varieties and rootstocks for different soil, climate, market and pest conditions.

Mr Ian Tolley (Tolley's Nurseries, Renmark) has been a significant leader in the citrus nursery industry pioneering new propagation techniques, travelling extensively overseas to obtain technical information, and assisting growers to select the best variety and rootstock combinations for their production sites.

Mr Tolley has also been a prolific author publishing text books about citrus production ("Commonsense Citrus – Hands on guide to propagation and planting", Ihabi Publications, 2017) and encouraging home production of citrus through gardening publications, radio and TV programs.

Virus Indexing

Virus indexing of planting material commenced in 1962 by Mr Jack Botham following a visit to South Australia by Prof L C Weathers from the University of Riverside, California.

Virus indexing was expanded in the 1970s with introduction of Nucellar seed lines by Dr Rip van Velsen. During the 1970s, the citrus improvement program was established to select, introduce virus indexing (particularly for X*yloporosis,Exocortis, Psorosis* and *Tristeza* viruses) and supply virus tested material for propagation by commercial nurseries. This included establishing a citrus foundation planting at Loxton Research Centre to provide high quality budwood for the main commercial citrus varieties, and seed from source trees for the main rootstock varieties. (Source: Loxton Research Centre Report No 1, December 1976, P 21).



Dr Rip van Velsen virus indexing citrus nursery stock at Northfield Horticulture Pathology glasshouse, Northfield Research Centre – 1970

Source: PIRSA image 106362

Variety and Rootstock Trials

Different nurseries were supplying various clones of Valencia. A Valencia clonal comparison trial was established at Loxton Research Centre in 1989 to evaluate the performance of numerous selections from NSW, Victoria and South Australia. Evaluation over 12 years revealed differences of up to 60% between the best and poorest selections. As a result, astute citrus growers began specifying the precise clone they wanted from their nurseryman.

During the late 1970s a wide range of new rootstock types were becoming available. Areas where citrus orchards were to be replanted posed special problems. Replant soils normally contained various nematodes and pathogens, and over time had been modified by irrigation and compaction. Mr Peter Gallasch (Senior Research Scientist – Citrus) established a series of replicated rootstock trials across the Riverland to assess the benefits of various old and newly imported rootstocks. This trial was a major undertaking, commencing with propagating of trial trees at Loxton Research Centre under the supervision of Mr Tony Bass. The planting, establishment and care of trial sites required, harvest and assessment followed by data analysis. Many of these trial blocks operated for over 12 years.



Mr Peter Gallasch assessing fruit for palatability. Clonal comparison trials.

Loxton Research Centre.

1994

Source: PIRSA Image

Many new rootstocks were assessed in combination with new citrus varieties and types such as Murcotts, Ortaniques, new and old mandarin varieties, and red fleshed grapefruit. The tangor Ortanique was imported from the West Indies and has proved of interest in the late maturing mandarin marketing slot. Introduction of the Daisy mandarin from California was also particularly successful.

Federal legislation was changed in 1986 establishing protocols for the importation of budwood under strict quarantine procedures. This enabled importation of many new varieties, some initial examples being Oroblanco (a lower acid white flesh grapefruit variety), four red fleshed grapefruit varieties from Spain, Navelina and Newhall (early maturing navel oranges), and a range of early and late maturing lemon varieties. Assessment trials for these new varieties conducted in South Australia were linked to a network of replicated trial sites across Australia.

The South Australian Citrus Improvement Committee (for many years under the chairmanship of Mr Mike Arnold from Waikerie) played a vital role in commercial evaluation of new varieties across the Riverland and distribution of genetic material.

Introduction of the *Plant Breeders Rights Act 1994* provided overseas breeders with a mechanism for collection of royalties for new improved varieties. Passing of this national legislation enabled a further range of new citrus varieties to be marketed in Australia.

Comparison trials to evaluate late maturing and late hanging navel oranges were established at Loxton Research Centre and on grower's properties in 1988-89. This was to assess a number of overseas varieties (some with very high prices for bud wood) that were claimed to be superior to the Lanes Late variety. The best selections of late maturing navels could retain fruit on trees until late February and take advantage of high value markets. These comparison trials attracted visitors from California, Spain, Chile and other countries to see results first hand.

In the late 1990s, assessment of lemon production near Mt Gambier identified that summer maturing lemons could be successfully grown in the South East. However, this has not resulted in significant expansion of lemon plantings in this region.

Information about the performance and potential values of various varieties was published in Fact Sheets. These included a summary of grower friendly information on each commonly used root stock.

In 2017, a major review of citrus rootstocks was completed by SARDI (Mr Mark Skewes). The information gathered in this process was published in two documents available from the SARDI website:

"Citrus Rootstock Technical Guide – Mature Tree Assessments" by M Skewes

"Longevity and Sustained Performance of Rootstocks in Lower Murray Horticulture: Viticulture and Citrus" by T Pitt, M Skewes, J Tan and J Cox.

Salt Tolerant Rootstocks

Soil and water salinity emerged as a major problem in the 1960s and 1970s for Sunraysia and Riverland regions. After years of breeding, the Indio Field Station in California had produced a number of promising salt tolerant rootstocks. The best of these were imported into Australia by Mr Peter Gallasch for evaluation. Initially these rootstocks were grown in pots and evaluated in the nursery using high salinity irrigation water (3,500 EC). This reduced the number of rootstock candidates to 17.

The best performing stocks were propagated, top worked with a navel variety, and planted into a replicated experiment at Loxton Research Centre. To build up soil salinity levels, the trial was irrigated with 2,500 EC water except for the last 20 minutes of each irrigation cycle (normal irrigation water was applied at the end of each irrigation to prevent excessive leaf burn).

From this initial trial, a selection of the most salt tolerant rootstocks were propagated and planted in a further trial at Solora South near Loxton. After 15 years of research, this project was terminated.

Salinity problems were ultimately solved through improvements in irrigation practices, the construction of salt interception schemes, and better control of River Murray salinity levels.

Storage and Packaging

Post WW1 saw development of specialty citrus packing sheds in the Riverland. By 1935-36, 17 citrus packing sheds had been established at Berri, 3 at Renmark, and 1 at Barmera.

Rapid expansion of the citrus industry in the 1950s and 1960s, along with an increasing array of new post harvest technology resulted in greater coordination of citrus handling research between states. Post harvest research between the Sunraysia and Riverland districts was enhanced through the 1980s and 1990s with formalised meetings between NSW, Victoria and SA Agriculture Departments along with the CSIRO.

Commencing in the mid 1960s,the SA Department of Agriculture's post harvest research and extension team was established, and led by Mr Barry Tugwell for more than 30 years. His unique ability to effectively communicate and work with industry personnel at all levels, along with a practical and applied approach to solving problems and applying new technologies, enhanced adoption of post harvest technology by industry. His innovations in equipment design for packing sheds, and application of post harvest technologies were significant in advancing the competitiveness of SA's citrus industry and gaining access to new markets.

An array of other Department of Agriculture/SARDI post harvest personnel have supported the citrus packing industry including Messrs Adrian Dahlenburg, Kevin Gillespie, Jim Hill, Lindsay Jarrett, Peter Taverner, and Michael Rettke.



Citrus packing – January 1965

Source: PIRSA image 103517

Better mould control

By 1961-62, all large packing sheds had installed fruit washing and waxing equipment, necessitating evaluation of waxes, waxing techniques, and research programs for materials to minimise oleocellosis, anthracnose, stem and rind breakdown.

Mr Barry Tugwell developed a reliable fruit inoculation technique for testing and evaluating the efficacy of fungicides and fruit handling protocols. These inoculation techniques ensured reliable assessment of fungicide treatments, enabling research to reliably establish standards for the use of early industry fungicides like TBZ^R and later Benlate^R.

Design of continuous on line fungicide application equipment for packing sheds ensured effective fruit coverage and fungus control.

Cool storage - evaluation of modified atmosphere storage

An individual fruit wrapping technique using ventilated plastic wraps was researched and developed for extending fruit storage life for navels and red fleshed grapefruit. This technique was used by Waikerie Cooperative for a number of years for grapefruit storage, enabling them to extend their marketing period and capture improved prices.

De-greening techniques

A method and equipment for de-greening lemons and early season navel oranges was developed using plastic tents, air circulation fans, and a simple bubbler device to trickle ethylene gas into the storage tent. This concept was then adopted by most packing sheds.

Improved Maturity Standards

Research at Loxton showed a high correlation between Total Soluble Solids (TSS) of fruit and excellent flavour. A tristate initiative by South Australia, Victoria and New South Wales attempted to convince packers to provide a financial incentive to growers delivering fruit with a high TSS. Market research showed customers were willing to pay more for fruit with a high flavour rating. Information was also provided to growers about management practices that would produce better quality fruit. Some packing sheds did adopt the practice and received higher prices by careful marketing and labelling of the superior fruit.

Citrus Australia now promotes standardised quality testing procedures for growers, packers, retailers and marketers via its Australian Citrus Quality Standards publication.

Changing packages

Through the 1950s to 1970s, the citrus industry gradually changed from wooden bushel cases to smaller volume (0.8 bushel) wire bound wooden Bruce boxes, then to the current fibreboard cartons. This required evaluation of packing systems used overseas (eg assessment of the Canadian standard case in 1962-63), and development of different packing and handling techniques. Over-packing to achieve higher carton weights, especially for export to Singapore and Malaysia was a common occurrence and adversely impacted on fruit quality. This led to vibration packing and use of tray packs.

Post Harvest Research for Export Market Development

Poor export outturns in 1988 stimulated an extension program to improve postharvest handling, resulting in improved export outcomes in 1989. The Federal Government also approved the introduction of a quality control program for export fruit that enabled packers to get an "Approved Quality Assurance" status.

Subsequently a research program led by Mr Barry Tugwell and Mr Peter Taverner was developed to overcome postharvest technical problems associated with the more lucrative USA and Japan export markets. This involved fungicide and oil treatments, packaging, fruit quality aspects for in transit cold sterilisation, and protocols for shipment and logistics.

Commencing in 1993, a program of packing shed assessment was conducted by Mr Jim Hill using an "Instrumented Sphere" to measure damage points along grading and packing lines. This technique identified packing line fruit injury points, and in combination with specialist rectification advice, was able to significantly reduce fruit damage across South Australia's citrus packing sheds.



Citrus packed in a wire bound Bruce box by L.D. Jarrett – Oct 1965

Source: PIRSA image 103511

For many years, new information about post harvest technology for citrus packers and processors was provided via the Packing Shed Newsletter (No 1 in December 1979 to No 52 in December 1993), which was later renamed the Citrus Packer Newsletter. Initially edited by Mr Kevin Gillespie and later Mr Peter Taverner, several editions were produced each year by the SA Department of Agriculture/SARDI. It was distributed nationally to packers until Vol 114 published in June 2015.

Irrigation and Drainage

From settlement of South Australia until WW1, most citrus orchards around Adelaide were located in river valleys where simple pumps or water diversions were used to flood water from streams into orchards to supplement natural rainfall. Improvements in irrigation and pump technology post WW1 allowed further development of mainly flood irrigation systems.

The rapid development of irrigation technology post WW2 (mainly in River Murray irrigation districts) resulted in a move to portable or permanent overhead sprinkler systems. Subsequently from the late 1960s, drippers and under tree sprinklers became the main water distribution system.



Furrow irrigated citrus – 1950 Source: PIRSA image 106629

Uniform flood application of water across a field was difficult, especially on light textured soils of the "highland" areas along the River Murray (where most citrus was planted). Uneven and excess water application frequently occurred, contributing to rising water tables and surface salinisation. Serious salinity problems killed trees, and required abandonment of lower lying land or installation of sub surface drains.

Overhead sprinkler irrigation was used increasingly from the 1950s and gave more uniform water application on the sandier, lighter textured soils. Loxton Irrigation Area was one of the first to use overhead sprinklers. Water was supplied to properties using low pressure piping, then pressurised on each property to operate sprinklers. Loveday was the first irrigation district to use low pressure pipelines rather than open channels to deliver irrigation water to properties.

In the 1960s, Department of Agriculture researchers Mr Bill Harris and Mr Max Till, used pressure testing and other techniques to improve the efficiency of sprinkler irrigation systems.

Overhead irrigating with high salinity River Murray water was a problem after floods (such as 1956), when high salinity water drained back into the river. Also during low flow periods such as 1967, high salinity resulted in significant defoliation of citrus

trees, poor yields and quality. An alternative to overhead sprinkler irrigation was needed.

From around 1971, drip and under tree micro irrigation systems were developed, led by the plastics industries with factories based near Adelaide. These systems offered potential for greater precision in water application. The plastics industry also introduced PVC pipe systems that could be more cheaply and easily installed.

Collaboration between equipment manufacturers and the irrigation team at Loxton Research Centre (under the leadership of Irrigation Extension Officer, Mr Keith Watson) developed a comprehensive array of initiatives that improved irrigation efficiency and water management. This collaboration also led to establishment of the Irrigated Crop Management Service.



Mr Max Till, Irrigation Research Officer pressure testing overhead sprinklers in citrus. Dec 1965

Source PIRSA image 103545

This irrigation program fostered widespread adoption of under tree sprinkler and dripper irrigation systems in the SA citrus industry. Evaluation of drippers and under tree sprinklers from Israeli manufacturers was particularly important. Introduction of soil moisture monitoring and irrigation scheduling equipment greatly improved soil moisture management, and irrigation efficiency.

Dripper systems were further enhanced by using them to periodically apply soluble nutrients and create Intensive Fertigation Systems. These reduced fertiliser application costs and provided a more consistent way of supplying nutrients to trees.

The Martinez Open Hydroponics system (developed in Spain by Dr Rafael Martinez) for citrus was introduced to Australia in 1999 and is gradually being adopted. This applies nutrient and water solutions through a dripper system, but pulses applications to trees throughout the day depending on tree water demand. This system normally uses a higher planting density of 1,000 trees /ha.

While hydroponic systems achieve greater tree growth, higher yields, and more consistent production from year to year, there are additional costs and risks. More expensive and sophisticated nutrient injection and soil monitoring equipment is required. Because of the smaller root volume, trees are at greater risk of stress

should a breakdown to the water and nutrient supply system occur. (For further information, see "Open Hydroponics : Risks and Opportunities"; by S. Falivene; NSW Department of Primary Industries; June 2005).

More information about development of improved irrigation systems in River Murray irrigation districts, is available from the "Irrigation development and management in South Australia's Riverland" article located in the natural resources/water resources section of the Agricultural History web site.

https://pir.sa.gov.au/aghistory/natural_resources/water_resources_ag_dev

Tree Nutrition and Soil Management

Green manure crops for improved soil structure

Assessment of permanent sod cultures to overcome soil degradation created by frequent cultivation of orchards commenced at Berri Experimental Orchard in 1928, and was expanded at Blackwood Experimental Orchard in the 1940s and 1950s. This research fostered gradual adoption of permanent inter-row sod cultures in orchards over the next 30 years.

Associated with inter row sod cultures was the assessment of tall growing grasses (eg Sudax and Bana grass) planted between rows as a temporary windbreak to protect young trees during orchard establishment. These techniques along with synthetic shade cloth materials were assessed during the 1970s and 1980s.



Sudax grass being used as a windbreak in a young orchard.

Loxton Research Centre May 1966

PIRSA ID 103530

Adoption of Nitrogen Fertilisers

In 1919, major citrus manuring trials began at Berri Experimental Orchard. Early adoption of nitrogen fertiliser applications began in the mid 1920s. In 1928, a major overhaul of these Berri plots was undertaken to add evaluation of sulphate of ammonia, blood manure and green manure crops.

The improved tree vigour and greater drought tolerance attained with sulphate of ammonia (nitrogen) applications resulted in trials being established on 6 citrus properties by 1930, and use of this nitrogen fertiliser was rapidly being adopted by citrus growers.

Comparison trials of urea and sulphate ammonia applications commenced at Berri in 1957-58, subsequently leading to the adoption of the lower cost urea.

Traditionally nitrogen fertilisers were applied in July when soils were cool and root growth slow. Across the 1980s and 1990s, nitrogen application timing was moved to early spring when tree uptake occurred more efficiently. This in conjunction with leaf analysis contributed to a dramatic reduction of nitrogen application rates, improved tree and fruit growth, and reduced nitrogen contamination of drainage water.

Nutrient Analysis and Fertiliser Application Forecasting

Establishment of soil and tissue analysis laboratories at Loxton and Northfield was critical for improving nutrient management in the SA citrus industry. The Mill Laboratory Annex of Loxton Research Centre was established in the mid 1960s and moved to the main Loxton Research Centre with construction of a new office and laboratory complex in 1981 Laboratory services were managed by Mr Trevor Glenn and Mr Tony Zimmerman. The tissue analysis from these centres provided orchardists with vital nutrient data over the next 40 years.

Leaf analysis surveys (by Dr Ben Robinson in conjunction with district horticultural advisers) were undertaken during the 1970s and 1980s to validate plant test standards used in North America and Europe, and adapt them for South Australian conditions. This led to the publishing of national standards for leaf analysis in horticultural crops ("Plant Analysis: A Manual" by Doug Reuter and Ben Robinson, 1986).

Following this validation work in the 1980s, the use of leaf analysis within the citrus industry was adopted through a series of grower training sessions run by District Advisers and Mr Peter Gallasch. This included an interpretation service to translate leaf analysis results into fertiliser use advice.

Over many years, Mr Peter Gallasch further improved the accuracy of fertiliser recommendations by introducing computer modelling to produce data on an individual block basis rather than a district average. In addition to leaf analysis data, crop load for the past and coming season, and other block information was used to more accurately predict the nutrients required for the coming season. This methodology resulted in some dramatic reductions in fertiliser use and cost, particularly for nitrogen.

Mr Peter Gallasch also developed nutrient analysis standards for citrus juices. This enabled tree nutrient levels to be assessed in June rather than November when leaf tissue samples are normally taken. This provided information about tree nutrient needs close to the best fertiliser application time of August – September. At this growth stage, crop load being carried for the current season is evident and can be taken into account when calculating fertiliser application rates.

Improved knowledge of soil and water interactions along with better irrigation management has greatly reduced the range of nutrition difficulties experienced by citrus orchardists.

Micro Nutrients

Zinc deficiency trials using foliar sprays commenced at Berri Experimental Orchard in 1939 to overcome this leaf mottling problem and improve yields. These zinc experiments were expanded in 1945 with additional experiments in manganese, copper and iron treatments. These trials led to the widespread adoption of micro nutrient treatments in citrus orchards.

Crop Management and Regulation

Crop Regulation

During the first half of the 20th Century, cincturing of the bark on tree limbs was commonly used as a technique to manipulate the fruit load on citrus trees. In 1923, experiments to use cincturing (in October and at full bloom) were used to improve fruit set on shy bearing trees at Berri Experimental Orchard. Overall growers found the technique of cincturing labour intensive, difficult to do and variable in its effectiveness.

Surveys conducted by Mr Peter Gallasch in 1969 revealed that growers found the alternate heavy and light cropping pattern of Valencia oranges was one of the most significant problems they faced. Initially trials were established to use different harvest times to reduce this problem, and these proved successful.

An alternate technique was to chemically thin heavy crops at the fruitlet stage. Trials using the plant growth regulator ethephon, which had not been used in citrus previously, would provide an easier way to manage alternate cropping. Several trials in the 1970sidentified optimal concentrations and application timings. It took many years of research and field trials in SA and NSW to generate the data for registration of ethephon (Ethrel^R) use in citrus across Australia.

The use of ethephon in early mandarins in Queensland also proved very effective in improving fruit size and regulation of crop load.

The development of quadrats for measuring fruitlet densities on trees at critical stages of fruit development also provided a valuable new methodology that would be used industry wide for forecasting crop loads.

Natural growth regulators have also been used to loosen fruit on trees in experiments for mechanical harvesting. These experimental machines rely on butt or limb shaking, or air blast to remove fruit from trees. Mechanical harvesting systems are used for juicing oranges in Florida. However damage levels and economics experienced with mechanical harvesters in Australia have shown further development is needed before adoption can occur.

Crop Forecasting

Crop forecasting was developed in the 1990s with Mr David Cain from the Citrus Board of SA playing a pivotal role. The aim was to predict fruit volumes available for export so appropriate volumes of shipping capacity could be reserved in time for harvest.

Both Citrus Board inspectors and Department of Agriculture staff were used to collect fruit densities in orchards. Data was collected from several properties in each major growing district. Problems with reliability of forecasts were being experienced.

Mr Peter Gallasch reviewed the forecasting methodology and developed computer predictive modelling, incorporating information about previous crop loads and extreme weather events.

To further improve reliability of crop forecasts, personal estimates of selected very experienced citrus personnel were incorporated. This process was managed using an expert panel that met several times during a production season, and developed a consensus crop estimate.

Fruit Size Enhancement

Growth of export markets in the late 1980s focussed industry on improving navel fruit size to obtain better returns. In the 1990s, trials were established to assess the use of hormonal growth regulators (auxins and gibberellic acid) using different rates and timings, and to assess residue levels. Both growth regulators were effective in improving fruit size, but only with the use of specific timings, rates and application methods. In addition to producing less and larger navel fruit, gibberellins slow rind ageing, important for USA markets.

Tree Training

During a visit to Israel in 1988, Mr Peter Gallasch observed a technique of branch thinning in mandarins to improve sunlight penetration into the tree canopy. This technique was subsequently promoted and adopted for Imperial mandarins in Australia, successfully improving fruit size. While overall yields were reduced to a degree, improvements in fruit size and quality delivered higher net returns.

Skirting

Citrus exports to Japan in the 1990s revealed a problem of fruit infestation with the pest Fuller's Rose Weevil. Experiments were conducted on the effects and benefits of tree skirting. This provided recommendations on the optimal height and timing for skirting of Navel oranges.

Growers expressed concerns about loss of productivity associated with skirting lower fruit from the tree. Investigations revealed that trees compensated with growth of additional fruit higher up, and the net impact on crop was minimal. Fruit quality and size was improved.

Dwarf trees, hedging and high density orchards

One of the first Washington Navel tree spacing trials was planted at Loxton Research Centre in 1963 (with distances of 7.3 X 7.3 m, 7.3 X 5.5 m, 7.3 X 4.4 m, 7.3 X 3.7 m), and harvesting commenced in 1968. This provided basic information on performance of higher density orchards.



Citrus irrigation and planting distance trial. Loxton Research Centre. Sept 1973 PIRSA Image 104378

Research showed that harvesting was a major cost of production. Taller trees were more expensive to harvest. Innovations like aluminium bow ladders that were contoured to the shape of the tree canopy reduced the frequency of ladder movement, but they only provided a marginal benefit in reducing harvest costs.

Smaller trees offered significant reductions in per tonne cost of harvesting. Closer planting of smaller trees required higher investment /ha for orchard development, but provided higher overall production per hectare. Higher early yields also gave quicker "payback" on orchard development costs. Greater tree densities offer the opportunity for improved orchard profitability.

Canopy management strategies were promoted and the industry adopted use of hedging and a more science based approach to planting distances. Studies identified optimum tree spacing taking account of tree growth rate, cost of nursery trees, and their early care parameters to give the most economical and manageable outcomes.

Through the 1980s, tree planting densities gradually increased from 200 trees/ha to approximately 520 trees/ha. More recent hydroponic citrus production systems use tree densities as high as 1,000 trees/ha.

Consequently there was interest in reducing tree size. One controversial strategy was to inoculate Valencia trees with a mild strain of the *Exocortis* viroid to slightly stunt growth. Ten year old trees were shown to be 20% smaller. Work at CSIRO Merbein examined the use of genetic dwarf rootstocks.

Subsequently commercial sourcing of dwarfing rootstocks from California resulted in industry adopting Troyer and Citrange 35 to give a 20-25% reduction in tree size.

Frost Management

Severe frosts can cause significant damage to citrus trees and fruit, occurring more frequently in low rainfall seasons.

A major frost in 1983 resulted in severe damage to a large number of trees causing extensive splitting of limbs. A major pruning extension program, including a training video produced by Mr Peter Gallasch, was launched to assist growers revitalise frost impacted orchards.

Frost damaged fruit is unsaleable and has a much lower density than good quality fruit. During packing, flotation is used to remove frost damaged fruit from the packing line.

Weed Management

Through the 1960s, a combination of knock down and residual pre-emergent herbicides (bromacil and diuron) were adopted by the citrus industry for broad spectrum orchard weed control. These were applied using specially adapted under tree boom sprayers.

During the 1970s, glyphosate became available as a suitable herbicide for a range of problem weeds. Improved techniques were developed for its use to control a wide range of weeds.

Research identified a considerable variation in the efficiency and precision of herbicide spray jets. Recommendations were developed on the jets that gave the best application results and how frequently they need to be changed.

Citrus Export Market Development

One of the earliest records of citrus exports from South Australia was from the London Wine and Produce Department in August 1897. It reported on the outturn of oranges at the Covent Garden Market, mentioning generally sound quality of the oranges, being critical of the poor grading, and commenting on the competition with local summer fruits in the UK.

Early exports of citrus were slow to develop, with New Zealand being the main market. In 1907, South Australia exported 930 bushel cases of oranges and lemons, and by 1927 this had expanded to 2,067 cases (compared with exports of 496,685 bushels of apples in 1907). During the 1930s, Mr Peter van Velsen was appointed an Honorary Commissioner to inquire into and develop export of citrus and other SA fruit to the Dutch East Indies (Indonesia). By 1937, SA's citrus exports were gaining momentum, up to approximately 190,000 cases annually, with 91% going to New Zealand and the balance to the UK. (Source SA Department of Agriculture annual reports).

Rapid expansion of plantings post WW2 stimulated growth of exports. Through to the mid 1950s, Australian exports of citrus to NZ continued to grow, with SA's share of this market being stimulated by sporadic outbreaks of fruit fly in NSW and Victoria. In 1964, SA exported 540,000 bushels of citrus with 351,000 bushels going to NZ.



Orange Ceremony on the Steam Ship Ballarat.

Commemorating export of citrus from South Australia

August 1934

PIRSA Photo 108805

Exports of fresh citrus to the UK continued at a modest rate for many years. When the UK entered the European Economic Community in January1973, increased tariffs made Australian fruit uncompetitive in this market.

Sales of fresh citrus to Malaysia, Singapore and other SE Asia countries grew steadily in the 1970s and 1980s. Citrus exports to Japan were developed in 1986-87 with trial shipments of navel and Valencia varieties. Control measures for Fullers Rose Weevil were needed to allow market access to Japan. Trials to prove the efficacy of methyl bromide fumigation (for fruit packed for Japan) were conducted by Mr Barry Tugwell using an old fumigation unit at the Renmark railway station. Costly methyl bromide fumigation was subsequently replaced by "in transit" cold treatment of fruit.

Establishment of Riv-Sam to grow Riverland citrus exports

Riv-Sam, a non-profit organisation was established in 1972 to develop the export of the State's citrus production, a function previously handled by the South Australian Citrus Organisation Committee, the citrus industry statutory and regulatory authority (forerunner to the Citrus Board of SA).

Riv-Sam sold citrus on behalf of 15 South Australian Riverland cooperatives and private fruit packers representing some 2,000 shareholders. Based in Berri, Riv-Sam operated as a cooperative for the export of navel and Valencia oranges, Ellendale mandarins, Lisbon lemons and Marsh grapefruit.

Riv-Sam pursued markets in New Zealand, South-East Asia (particularly Singapore and Malaysia), Europe and the Middle East. Sales increased from \$1.9m in 1976-77 to \$4.1m in 1978-79, \$5.9m in 1979-80 and \$6.6m in 1980-81. This excellent result led to Riv-Sam winning a national export award for Outstanding Export Achievement in 1981. Mr David Andary was the inaugural Chairman (1972-1982) and Mr John Henwood was the General Manager of Riv-Sam. In 1978 Mr David Andary was appointed an Officer of the Order of the British Empire in the Queen's Birthday Honours for services to the fruit industry.



Riv-Sam package labels

Source: Riv-Sam

Riv-Sam competed against other southern hemisphere suppliers (South Africa and Chile) that had lower labour costs. Riv-Sam's success was based on establishing and maintaining a reputation for quality and dependability. Further, they were actively focused on overseas market development through in-market promotions (including in-store promotions), advertising in magazines and radio, along with regular travel to meet overseas customers and ensure a strong on-going relationship.

Another key success factor was Riv-Sam's in-depth knowledge of citrus handling and storage. Poor packaging and storage of fruit can cause major export problems with mould and breakdown of fruit. The South Australian industry had developed expertise in treating fruit with fungicides to prevent growth of penicillin mould.

Riv-Sam also developed its own packaging for citrus export, the Bruce box, a wirebound wooden crate with hardboard ends that was particularly suited to high temperature and humidity storage conditions. This was particularly important as fruit is easily damaged in-transit and its arrival in optimum condition is important for continuing sales success. The Bruce box also provided a significant marketing advantage over competitors because of its distinctive appearance.

Riv-Sam also developed expertise in scheduling the harvesting, packaging and shipment of fruit to ensure quality standards were maximised. Further, Riv-Sam packaging was designed for efficient use of cargo space in shipping containers.

In addition to Riv-Sam, there were two other private packers who were strong exporters of Riverland citrus. These were Yandilla Park Citrus(owned by East Africa Coffee) at Renmark and operated by Mr Andrew Weigall, Chairman. Their brand was Vitor (an acronym for vitamin orange). The other company was Kangara Citrus of Murtho.

Mr Andrew Weigall was inducted into Citrus Australia's Hall of Fame in 2019.

With other developments occurring in the citrus industry, Riv-Sam's role gradually reduced over time and it was deregistered as a cooperative in 2011.

Citrus Exports to the USA

Development of fresh citrus exports to the USA began in 1986 when Mr David Cain, CEO of the Citrus Board of South Australia (1980 to 1999) made a personal visit to the USA. Through the US Consulate in Canberra, meetings were arranged with senior staff of APHIS (Animal & Plant Health Inspection Service) in the USA to discuss barriers for fresh Australian citrus entering the USA market. Subsequently, a delegation of APHIS officials visited Australia in 1987, being hosted to Riverland citrus production districts by Mr David Cain and Dr Rip van Velsen.

Fruit fly was a key concern for importation into the USA, and SA's "Fruit Fly Area Freedom" for the Riverland was ultimately recognised. The selection of post harvest

oil treatments by Mr Peter Taverner for improved pest control (SARDI Research Report No 5, "Commercial Trial of Citrus Post Harvest Oil for Removal of Pests" by P. Bailey and P. Taverner, 1995) was particularly valuable. Research work was required with a range of other pests such as mealy bug and various scale insects. Considerable post harvest research led by Mr Barry Tugwell into rot controls also assisted in achieving satisfactory fruit outturn in the USA market.

There were numerous visits to the USA and meetings with US citrus organisations (eg California Citrus Quality Council and Sunkist) to negotiate biosecurity issues and address marketing problems. The USA citrus industry was keen to have reciprocal access to Australia's fresh citrus markets during the southern hemisphere summer, providing a significant incentive for this trade to be established.

Australian Horticulture Corporation regulations were used to enable appointment of Riversun Export Pty Ltd as the export coordinator from Australia. Riversun Export Pty Ltd was formed in 1992 by a group of citrus exporters and packers based in the Riverland of SA and Sunraysia district of Victoria as the export coordinator from Australia, with marketing in the USA being through the DNE Group. The Chair of Riversun was Mr Peter Walker, a citrus grower from Sunlands, Waikerie. The General Manager of Riversun was Mr Steve Allen.

Benefits of the Riversun coordinated programs included:

- Marketing plans planning commencing 6 months before harvest with volumes predetermined in accord with market requirements; pre-season marketing and constant assessment of market conditions.
- Shipping programs tailored to marketing plans, cost effective and reliability of delivery. Use of dedicated break-bulk refrigerated charter shipping to the USA. Riversun chartered ships which were loaded at Port Adelaide.
- Coordinated supply to the market no fragmentation of multiple Australian suppliers to the US or individual US retailers playing off one supplier against another. All sales to the US were made in US dollars.
- Promotions promotion of a large volume through a single brand resulting in greater efficiencies and impact.
- Ability to meet specific customer needs a large supply base enabled long lines of consistent quality product. Quality training programs were undertaken for packing houses to ensure a standardised approach to quality and packaging.
- Uniform and timely industry response to quarantine issues.
- Enables small growers to participate in a large, profitable market and share the benefits of critical mass.
- Communication to provide total transparency.

The first export consignment of a small number of containers occurred in May 1992. A critical consideration was obtaining permission for consignments with non-

compliant levels of mould and blemish to be repacked in the USA rather than to be re-exported at considerable cost.

In 1994, major difficulties were experienced with 75% of consignments failing the 0.5% tolerance level for decay (rots) being applied by the USDA's Agricultural Marketing Service. A delegation to the USA in August 1994 led by Mr David Cain (CEO of Citrus Board of SA) and Mr Barry Windle (General Manager, Horticulture, Primary Industries SA) identified onions being imported into the USA were allowed a 3% decay level tolerance for transit times of 10 days. The 0.5% tolerance level being used by the Agricultural Marketing Service was considered a non-tariff trade barrier. Following negotiation with US citrus industry organisations and the USDA, the decay tolerance was adjusted to 3% making Australian citrus exports to the USA economic (Source: Final report from the South Australian citrus industry delegation to the United States: on navel orange export problems, 3-10 August 1994; Cain D.M. & Windle B.E.; 1994.)

In 1995, national citrus exports to the USA had reached 5,000 t, and by 1998 exceeded 25,000 t annually. Exports to the USA peaked in 2007 at 35,000 t, but then declined following the Global Financial Crisis mainly because of the \$A exceeding parity against the \$US in 2009 to 2011. Further, the opening of the US market to cheaper imports from South Africa (1997) and Chile (2009) also created major competition for Australian fruit. By 2016, exports of citrus to the USA had declined to below 10,000 t per annum.

In September 2014, citrus producers in the Riverland voted to wind up Riversun Exports. Chairman Peter Walker commented that Riversun Exports had served its purpose.

As a result of his industry leadership and role in fostering development of citrus exports to the USA, Mr David Cain was awarded a Public Service Medal in June 1999.

Recent Citrus Export Growth

Expansion of fresh citrus exports from Australia since 2013 has focussed on Asia and can be attributed to:

- Growing affluence in many South East Asian countries.
- Recognition of the quality and food safety aspects of Australian citrus.
- Establishment of Free Trade Agreements with China, South Korea, Japan, and Indonesia reducing tariffs on Australian fruit entering these countries.
- Recognition of the Riverland region as a "Fruit Fly Free Area" by China, Indonesia, USA, Thailand, Japan and NZ, enabling access of fruit into these markets.

Between 2014 and 2017, Australian exports of oranges increased significantly with greater demand from China, Japan and other Asian markets. This has stimulated a new resurgence in Australia's citrus industry plantings.

According to Horticulture Innovation's 2018-19 Australian Horticulture Statistics Handbook, citrus was Australia's third largest fresh horticultural export by value in 2018-19 worth \$447.5m (oranges \$308.1m and mandarins \$139.4m). Australia's top horticultural export in 2018-19 was almonds (\$675.0m) followed by table grapes (\$555.2m).

Table 3: Australian Orange Exports

Year Ending June	2017	2018	2018	2019	2019
_	Value	Value	%YoY	Value	%YoY
Production (t)	506,391	526,079	+4%	528,095	<1%
Export Volume (t)	164,044	190,037	+16%	188,056	(-1%)
Export Value (\$m)	\$223.8	\$280.1	+25%	\$308.1	+10%

Source: 2018-19 Australian Horticulture Statistics Handbook, Hort Innovation

Table 3 highlights the very significant increase in the volume and value of Australian orange exports over the period 2017 to 2019, which far exceeds any growth in production. Hence a greater proportion of production is being exported (32% in 2017 rising to 35.6% in 2019) with the export value per tonne increasing.

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Year Ending June	2017	2018	2019
China	34,051	50,204	61,333
Japan	33,021	37,215	33,474
Hong Kong	25,773	26,896	30,870
Malaysia	11,417	12,209	8,691
Singapore	9,929	8,249	7,895

Table 4: Australia fresh orange exports 2017-2019 by country (Tonnes)

164.044 Source: 2018-19 Australian Horticulture Statistics Handbook, Hort Innovation

49,853

The growth in sales to China has been significant. For the year ending June 2019, 33% of exported fresh oranges went to China. Sales grew by 47.4% in 2018 (YoY) and by 22.1% in 2019 (YoY).

55,270

190.043

Table 5: Orange exports by State (Tonnes)

Other

Total

Year ending June	2017	2018	2019
Victoria	76,536	89,127	89,138
South Australia	58,928	68,121	60,347
New South Wales	23,683	27,918	34,787
Queensland	2,633	1,579	2,054
Western Australia	1,917	2,550	1,730
Other	346	748	<0.5
Total	164,044	190,043	188,056

Source: 2018-19 Australian Horticulture Statistics Handbook, Hort Innovation

45,793

188,056

In 2019, Victoria provided 47.3% of orange exports, SA 32% and NSW 18.5%.

SA produced 28% of Australia's oranges in 2018-19.

Table 6:	Australian	Mandarin	Exports
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Year Ending June	2017	2018	2018	2019	2019
_	Value	Value	%YoY	Value	%YoY
Production (t)	154,266	160,343	+4%	156,914	-2%
Export Volume (t)	51,041	63,961	+25%	59,471	-7%
Export Value (\$m)	\$100.1	\$139.0	+39%	\$139.4	<1%

Source: 2018-19 Australian Horticulture Statistics Handbook, Hort Innovation

Table 6 shows the significant growth in mandarin exports. For the year ending June 2019, 27% of exported mandarins went to China and 12% went to Thailand.

Year Ending June	2017	2018	2019
China	9,461	19,337	16,050
Thailand	7,884	9,237	7,482
Hong Kong	3,692	4,926	4,755
UAE	4,703	3,385	4,537
USA	3,586	4,279	4,105
Other	21,714	22,795	22,534
Total	51,041	63,960	59,471

Source: 2018-19 Australian Horticulture Statistics Handbook, Hort Innovation

As with oranges, growth in mandarin exports to China has been rapid over the period 2017-2019.

Table 8: Mandarin exports by State (Tonnes)

Year ending June	2017	2018	2019
Queensland	30,525	44,374	36,820
South Australia	10,695	15,210	16,956
Victoria	7,324	3,472	4,377
New South Wales	418	839	1,185
Western Australia	30	42	132
Other	2,048	23	1
Total	51,041	63,960	59,471

Source: 2018-19 Australian Horticulture Statistics Handbook, Hort Innovation

In 2019, Queensland provided 61.9% of mandarin exports and SA 28.5%. SA produced 23% of Australia's mandarins in 2018-19.

Corporate Citrus Producers and Exporters

Over the past 30 years, corporate businesses have emerged as major producers in South Australia's citrus industry, with Yandilla Park being the largest. It grew in strength through a range of acquisitions and ownership changes. In 2005, Yandilla Park was acquired by Chiquita Brands South Pacific. In later years, the company became part of Agri-Exchange which was later named the Costa Group, Australia's largest horticultural company. The Costa Group was listed on the Australian Stock Exchange in 2015. Its Vitor brand is the Costa Group's leading brand in export markets.

Costa's citrus head office is at Yandilla Park, Renmark, and they are the biggest employer in the Riverland. In 2017, Costa had 1,920ha of citrus orchards in the Riverland comprising five farms, with packing facilities located at Kangara and Yandilla.

In 2017 Costa was the largest grower, packer and marketer of citrus in Australia, with 16% market share (13% Costa grown and 3% third party grown). Up to 70% of Costa's own crop is exported compared to 27% of the Australian crop.

Citrus Industry Marketing and Control Legislation

SA Citrus Marketing Acts

Following industry expansion after WW1, assistance to establish citrus marketing cooperatives was provided through the Loans to Producers Board. In 1924-25, loans to assist construction of cooperative citrus packing sheds were provided at Moorook, Mypolonga, Cadell, Barmera and Kingston. This support was also provided to other packing sheds in subsequent years.

Significant expansion of the citrus industry also occurred in the post WW2 period with development of War Service Land Settlement Schemes and private irrigation schemes. To provide more organised marketing and collection of industry funds, the South Australian Government provided a series of Acts and Regulations commencing in 1965. This has included:

Citrus Industry Organisation Act 1965 Citrus Industry Act 1991 Citrus Industry Act 2005 Primary Industry Funding Scheme (Citrus Growers Fund Regulations) 2005 Citrus Industry (Winding up) Amendment Act 2012 Primary Industry Funding Scheme (Citrus Growers Fund Regulations) 2017

Since 1965, South Australian Department of Agriculture/PIRSA staff have played key roles in development of legislation, managing appointment of board members and other legislative, administrative and funds collection functions.

Changing Roles of Marketing Legislation

A Committee of Inquiry into the South Australia citrus industry in 1965 developed the *Citrus Industry Organisation Bill 1965*. This inquiry was initiated because distribution and marketing of citrus had become chaotic due to increased citrus production, variable quality, and high dependence on fresh domestic markets. Market oversupply and rising production costs caused grower returns to recede below economic levels.

The Citrus Organisation Committee was appointed to administer the *Citrus Industry Organisation Act 1965.* An orderly market was created by controlling the supply of fruit onto the South Australian market.

In December 1977, the Minister announced an Inquiry into citrus marketing in South Australia, but from 1978, the Act remained basically unchanged. Another comprehensive review of citrus industry regulation commenced in 1988, and resulted in a new Citrus Industry Bill being tabled in Parliament in 1991. A new Board, the Citrus Board of South Australia (CBSA) was established under the *Citrus Industry Act 1991.* Marketing initiatives were expanded with weekly market reports in newsletters and a greater array of fruit promotion activities.

The Government's intentions were stated in a White Paper released in May 1990. Most groups supported certain aspects, with controversy around setting of prices and terms of payment for processing fruit. The Citrus Board continued to have reserve power for the setting of prices and terms of payment when markets were disorderly and with approval of the Minister of Agriculture.

Citrus industry legislation included a registration process for growers, packers and wholesalers. Maintaining a database of industry participants enabled direct communication with them about issues and activities influencing the industry.

The registration process also enabled gathering of detailed information from growers about planting areas by variety and tree age, and when linked to tree surveys enabled detailed crop forecasting to assist marketing strategies. Data about packing and sales volumes gathered from packers and wholesalers enabled preparation of weekly market statistics. This data assisted wholesalers in setting their prices in wholesale markets.

The Citrus Act prescribed that citrus should move through a marketing chain from growers to packers to wholesalers and then retailers. The Board employed inspectors to enforce this marketing process. However many smaller growers wanted to be able to sell fruit direct to consumers, and strongly objected to the Board constraining their free trading. Regulations were subsequently amended to enable growers to be registered to sell directly to consumers, and the Board ceased using inspectors.



Citrus Board of SA citrus pack judging and promotional display at the Royal Adelaide Show c1998

Mr Barry Tugwell (left) Senior Post Harvest Research Officer with Mr David Cain (right) CEO Citrus Board of SA.

Source: PIRSA

Consumer education to increase consumption of citrus was a major role of the CBSA. This was achieved through preparation of promotional material, demonstrations in shopping centres, displays at the Royal Adelaide Show, and competitions like the Yellow Brick Road at the Royal Show.

Reform of Marketing Legislation

In 2001, a National Competition Policy review of the *Citrus Industry Act 1991* revealed that the Act had a number of anticompetitive elements and required reform. Originally it was intended to amend the *Citrus Industry Act 1991* by removing anticompetitive marketing elements, and ultimately repealing the Act in July 2005.

In March 2004, a draft Bill to make these amendments and sunset the Act was presented to industry via a public consultation process. Overall, industry indicated that it wanted to retain some basic legislation and not repeal the Act.

Subsequently the Citrus Industry Act 2005 moved the legislative focus from marketing control to industry development. This included functions like gathering of crop statistics, crop forecasting, dealing with biosecurity issues, and other industry development activities.

In 2011, the Minister for Agriculture and Fisheries appointed retired District Court Judge, Mr Alan Moss to conduct a Citrus Industry Review. As a result of this review, South Australia's citrus industry legislation was repealed in 2012 via the *Citrus Industry (Winding up) Amendment Act 2012,* which provided for assets left after winding up of the Act to be applied for benefit of the citrus industry by the Minister.

Funds Collection

Between 1965 and 2005, levies for administration of citrus legislation were collected from growers, packers and processors using the citrus industry acts.

From 2005, the Primary Industries Funding Schemes Act 1998 was used as the mechanism for collecting industry levies via packers and processors using the *Primary Industry Funding Scheme (Citrus Growers Fund Regulations) 2005.*

The collection of the \$1/t levy for research and development use by the citrus industry has remained unchanged for many years. The levy collection legislation continues and was amended with upgrade of the *Primary Industry Funding Scheme (Citrus Growers Fund Regulations) 2017.*

Supporting Citrus Research and Industry Development

Research and Extension Funding

From the Department of Agriculture's inception in 1905, research and extension services to South Australia's citrus industry were largely funded and delivered by state government agencies until 1989.

The SA Department of Agriculture's delivery of extension services to a wide array of agricultural and horticultural industries was boosted by the Commonwealth Extension Services Grant (CESG) program. This provided funding for delivery of additional extension services to many agricultural industries from 1952 until the 1980s.

Citrus growers were supported by specialist horticultural advisers based at regional offices, principally Waikerie, Berri, Renmark and Loxton. The first specialist horticultural advisers were appointed in the Riverland in late 1926 (Mr F Arndt – Upper Murray, and Mr H Beriman – Lower Murray).

The Riverland adviser network was at its height in the 1960s and 1970s with specialist staff providing expertise in disease and insect identification. Some of the many participants in this network include Messrs Bill Baskett, Brian Bidstrup, Greg Botting, Rev Cant, Murray Cooper, Cec Grasby, John Jennings, Tom Simes, Bill Pollitt, David Spurling, Milton Spurling, John Steed and Ross Wishart. Since the 1990s, extension services have been gradually scaled back.

With passing of the *Primary Industries and Energy Research and Development Act1989*, the Commonwealth Government became a major contributor to research and development funding. This Act provided for establishment of the Horticultural Research and Development Corporation (HRDC) in the 1988-89 financial year, with citrus and apples/pears being the inaugural horticultural industries to join. The citrus industry agreed to a funding arrangement, initially based on a carton levy and later an amount per tonne of fruit.

Horticultural Australia Ltd (HAL) was formed by the Commonwealth Government in 2001 under the *Horticulture Marketing and Research Development Services Act 2000*, following abolition of the Horticulture Research and Development Corporation, Australian Horticulture Corporation, and the Australian Dried Fruits Board. In 2014 HAL became an industry owned company, Horticulture Innovation Australia Ltd (HIAL).

These arrangements enabled statutory levies and voluntary contributions from grower organisations, commercial enterprises and individuals to be matched with Australian Government funding to deliver a wide range of research and development services.

The national funding for citrus R&D has remained at around \$4 million per annum for some time (\$4.02 m in 2018-19, Australian Horticulture Statistics 2018-19, Horticulture Innovation Australia Ltd). This has provided significant additional funding for the R&D that underpins citrus development in Australia.

Research and Extension Facilities

The SA Department of Agriculture has used a series of research stations across the state for citrus research work. Following is a brief description of each of the main facilities used for this purpose.

For more detailed information about research centres and advisory offices servicing the South Australian citrus industry, go to the organisations/locations section of the History of Agriculture web site.

https://pir.sa.gov.au/aghistory/dept_of_agriculture_as_an_organisation/locations/ope rational_centres

Berri Experimental Orchard

During development of the Berri Irrigation Area, 32 ha of irrigable and 64 ha of dry land were set aside for establishment of an experimental irrigation farm east of Berri township. Berri Experimental Orchard was established in May 1911, and operated by the Department of Irrigation and Reclamation Works until it was handed over to the Department of Agriculture in 1917.

A significant proportion of SA's citrus research was located at Berri until its closure in 1968 when all Riverland research work was transferred to the Loxton Research Centre.



Berri Experimental Orchard aerial view 1961.

Source: PIRSA Photo ID 107397

Loxton Research Centre

Loxton Research Centre was established north east of Loxton township in 1960, having been planned into the development of the Loxton Irrigation Area. It replaced Berri Experimental Orchard. An initial office and laboratory complex was opened in 1970, followed by an extension of office, laboratory, conference room and library facilities in 1981.

A \$7.5 m upgrade of Loxton Research Centre was opened in February 2017. This refurbishment includes improved office facilities, new reception area, expanded conference facilities to accommodate 200 people, tasting kitchen and improved laboratories. This new facility is designed to improve collaboration between industry organisations and PIRSA.

A 2.8 ha citrus block was established at Loxton Research Centre in 1963. This has been used for trials in tree spacing, alternate cropping, wind breaks, testing replant rootstocks, evaluating new varieties, and maturity testing.

In addition to being the focal point for delivery of Department of Agriculture/PIRSA/SARDI services to Riverland horticultural industries, a series of other government and privately owned commercial services have been located at Loxton including:

- Analytical Crop Management Laboratory
- Irrigated Crop Management Service
- Rural Solutions SA



Initial office and laboratory complex, Loxton Research Centre, 1973.

Source: PIRSA photo ID 104425

Blackwood Experimental Orchard, Hackney & Fullarton

Blackwood Experimental Orchard was established in 1907-08 and closed in the mid 1970s. Associated and managed with Blackwood were other smaller orchards at Hackney Rd (Adelaide) and Fullarton. These three facilities supported the citrus industry mainly through assembling and maintaining variety and rootstock collections and supplying buds to commercial nurserymen.

Regionalisation – Improving Service to the Citrus Industry

A report by Sir Alan Callaghan titled "A Review of the Department of Agriculture in the Light of Changed and Changing Needs" recommended implementation of a fully regionalised structure across the agency. As a result, the Murraylands Region, encompassing most of the state's citrus was established in 1978, initially with the appointment of Geoff Thomas as Chief Regional Officer.

This regional structure was maintained until another major restructure occurred in 1992. This was based on the Mc Kinsey report "Plotting a Course for Agriculture in South Australia" which was published in November 1992.

The period of regionalisation coincided with significant growth in agricultural production and great economic change. During the 1970s and 1980s Australia experienced highly volatile interest and exchange rates. Exchange rates in mid 1975 were around \$1.30 AUD to the USD, remaining at around \$1.10 between 1977 and 1982, then progressively fell to \$0.66 by June 1985. Over the same period interest rates increased from 8.75%, to 15–16% by the early 1980s, peaking at 21–22% in 1982, subsequently dropping to around 15% by 1985.

Regionalisation was introduced at a time of significant financial and social pressure on farming enterprises. Deregulation and structural adjustment were new areas for the Department and required a close relationship between the agricultural industries and government, in particular the need to balance government policies at the state and national level with the future for agricultural families and businesses.

Regional delivery of services to the SA citrus industry delivered key benefits:

Industry liaison and accountability

For the first time industry groups and individuals had direct access to senior Departmental people. The relationship with the citrus industry was facilitated by the establishment of the Citrus Advisory Committee, comprised of a broad base of industry representatives.

Murraylands regional management were the communications conduit between industry and the Department of Agriculture head office, the Minister for Agriculture, research specialists at the University of Adelaide, CSIRO, and interstate and overseas scientists.

These regional arrangements increased the level of accountability in the delivery of services. Industry liaison was easier for both the citrus industry and the Department.

Decision making timeframes were short and accountability was taken at the regional level.

Water

The Riverland had managed through periods of high salinity flows and constraints of outdated water delivery systems. The Department's regional management collaborated with water supply agencies and national and international scientists to commence the refurbishment of headworks, development and adoption of better on-farm irrigation systems, and on farm management practices to improve water use.

These reduced the impacts of salinity, and maximised the benefits from enhanced irrigation infrastructure.

Tariffs and industry subsidies

The volatile global financial situation along with withdrawal of Commonwealth government support for a wide range of industry activities placed considerable pressures on horticultural industries in the Riverland.

Regional management worked closely with industry to manage through these difficult conditions, not only the impact on individual producers but also the changes occurring with the cooperative marketing arrangements and industry support areas.

Submissions were prepared that balanced the fundamental economists' views with maintenance of profitable and sustainable farm businesses. One of the highlights of this era was the Industry Commission Review of 1986. This addressed issues created by tariffs and protectionism, and benefits of free trade. This was during a period when subsidised imported orange juice concentrate was rendering local fresh juice producers non-viable.

The citrus industry accepted the Commission's recommendations, but sought assistance of the Department to minimise impact on the industry while establishing an environment for redevelopment and restructuring.

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Acknowledgements

This article has been prepared by Barry Philp with assistance from the following contributors:

- Phil Cole irrigation
- Ian Lewis citrus marketing
- Barry Windle US market development
- Adrian Dahlenburg post harvest handling
- John Steed extension services and industry development
- Peter Gallasch Senior Research Scientist Citrus research 1969 to 2006
- Rip van Velsen virus indexing
- Steve Sykes native citrus species
- Venton Cook legislation and marketing
- David Cain development of USA markets and role of Citrus Board of SA
- Steve Valentine PIRSA Scorecard data
- Geoff Thomas Regionalisation

• Don Plowman – editorial assistance

September 2020

Appendix 1

Historic Department of Agriculture Citrus Publications

Bulletins – Series 1					
Bulletin Number	Title	Author			
107	The orange in South Australia	G Quinn			
254	Citrus experiments at the State Experimental 1931 G Quinn Orchard				
316	The citrus industry of America	1936	F H Metters		
335	Fertilization of citrus fruits	1938	F R Arndt		
341	Red scale of citrus	1938	A G Strickland		
376	The culture of citrus fruits in South Australia	1942	F R Arndt		
387	Controlling pests and diseases in Murray irrigation areas	1943	C Grasby		
419	Water requirements of citrus	1951	M B Spurling		
420	Irrigation efficiency in horticulture	1951	M B Spurling		
423	Citrus irrigation Part 1 Furrow irrigation Part 2 Sprinkler irrigation	1951	M B Spurling		
	Bulletins – Series 2				
11/75	Post harvest handling of citrus fruits	1975	L D Jarrett & B L Tugwell		
	Technical Reports				
84	Citrus Study Tour 1984 – 1984 International Citrus Congress & citrus producing areas of the USA	Sept 1985	P T Gallasch		
141	Citrus Study Tour 1988 – 1988 International Citrus Congress 1988 & visits to Israel, Spain & USA	Nov 1988	P T Gallasch		
177	Citrus Study Tour to Brazil 1990	Dec 1990	P T Gallasch		
201	Citrus Study Tour to Italy, Spain & the USA	Oct 1992	P T Gallasch		
258	Irrigation benchmarks & best management practices for citrus	1997	M Skewes & A Meisner		
	Extension Bulletins				
26/70	A new look at Phosphate nutrition of citrus	1970	J B Robinson		
38/70	Virus diseases of citrus in SA	1970	R J van Velsen		
27/73	Integrated control of Red Scale	1973	G O Furness		
10/74	Post harvest mould control for Citrus	1974	B L Tugwell		
18/74	Micro budding citrus	1974	R L Wishart		
Horticulture Branch Research Reports					
1967-69 Series 2 red Scale (<i>Aonidiella aurantii)</i>					
1/68	General report on red scale research work 1967-68	1968	N L Richardson		

3/68	The amount of malathion needed to produce	1968	3 N L Richardson		
	high mortalities of adult female red scale				
4/68	The minimum action time for insecticides used	1968	8 N L Richardson		
	in red scale control				
5/68	The timing of malathion sprays for red scale	1968	1968 N L Richardson		
6/68	The distribution of spray material over a citrus	1968	N L Richardson		
0,00	tree by modern drive past spray machines				
7/68	Population studies of red scale under various	1968	N L Richardson		
8/68	Insecticides for red scale control	1068	N L Richardson		
0/00	Control of rod scale using spraving oils	1068	N L Richardson		
3/00	The use of chemi sterilente to control red coole	1060	N L Richardson		
10/00	– progress report	1900	N L RICHARDSON		
11/68	Report on steam treatment of red scale	1968	N L Richardson		
12/68	The survival of red scale after washing and waxing	1968	N L Richardson		
13/68	An investigation into the entomological aspects	1968	N L Richardson		
	of rind damage to citrus				
1/69	Experiments on the effect of different	1969	M M Campbell		
	concentrations of emulsifiers in the base oil on				
	the kill of red scale by a 2% oil in water				
	emulsion				
	1967-69 Series 4 Citrus Resear	ch			
1/68	Windbreak species recommendations	1968	M M Campbell		
1/69	Survey of citrus orchard management	1969	P T Gallasch		
	problems in the Upper Murray irrigation areas				
	of SA in 1969				
2/69	The alternate cropping habits of Valencia	1969	P T Gallasch		
	orange trees (Citrus sinensis, Ozbeck)		_		
	1967-69 Series 5 Citrus Packing & Handli	ng Resea	arch		
1/67	The comparative storage life of Leng and Washington navel oranges	1967	B L Tugwell		
1/68	Preliminary evaluation of thiabendazole as a	1968	B L Tugwell &		
.,	fungicide for controlling green mould of citrus		T J Wicks		
2/68	Rind breakdown of Valencia orange during	1968	M R Thomas,		
	August and September 1969 in SA Murray		M M Campbell		
	Irrigation Areas		& L D Jarrett		
3/68	Rind breakdown of Navel oranges during the	1968	B L Tugwell &		
	1968 Navel export season		R Howles		
4/68	Comparison of the effectiveness of TBZ, SOPP	1968	B L Tugwell &		
	and Benlate ^R – controlling wastage of fruit		T J Wicks		
	treated after infection				
5/68	Report to Murray Citrus sub-committee on	1968	B L Tugwell		
	research projects in hand and proposed				
6/68	The 3 bushel Dowsett aluminium bin for	1968	L D Jarrett		
	oranges				
1/69	Packing oranges into the four-fifth bushel	1969	L D Jarrett		
	wirebound box				

2/69	9 The effect of carton dimensions and nett weight 1969 B L Tug					
	at packing on pressure bruising of citrus					
3/69	Packing and handling mandarins using volume	e 1969 L D Jarrett			ing and handling mandarins using volume 1969 L D Jarrett	
	fill methods					
4/69	Physiological injury of orange rind	1969	R Howles			
5/69	Residues of thiabendazole in citrus	1969	B L Tugwell			
6/69	New chemicals for mould control in citrus	1969	B L Tugwell & T J Wicks			
7/69	Report on 9 th meeting of Murray Citrus sub committee	1969	B L Tugwell			
8/69	Evaluation of benoxyl for control of penicillin moulds of citrus	1969	B L Tugwell & T J Wicks			
9/69	Thiabendazole for mould control in citrus fruit	1969	B L Tugwell			
10/69	Comments on use of Tecto 90 ^R	1969	B L Tugwell			
11/69	Progress reports on crinkle skin trials 1967-68	1969	M M Campbell			
11/00	Washington navel crop	1000				
12/69	Navel rind injury can be reduced	1969	B L Tuawell			
	1970 Series 2 Red Scale					
1/70	The control of Red Scale (A. aurantii Mask) on	1970	M M Campbell			
	citrus trees bearing a heavy crop		•			
2/70	Changes in the population of Red Scale and	1970	M M Campbell			
	Aphytis melinus at Waikerie					
3/70	Spray material testing by bioassay techniques June 1969 – May 1970	1970	M M Campbell			
4/70	Evaluation of aircraft as a method of spraying	raying 1970 M M Campbe				
5/70	A general report on the red Scale Research Programme 1969-70	1970	M M Campbell			
6/70	Biological control	1970	M M Campbell			
7/70	Mass rearing of parasitic insects	1970	M M Campbell			
8/70	Methods by which parasites recognise and	1970	M M Campbell			
0,10	locate their hosts	1010				
	1970 Series 4 Citrus					
1/70	Chloride influx into citrus leaves	1970	J B Robinson			
2/70	Band and zonal placement of P and K	1970	J B Robinson			
	fertilisers in citrus					
3/70	Potassium in citrus soils	1970	J B Robinson			
4/70	A new look at phosphorus nutrition of citrus	1970	J B Robinson			
5/70	Water potential in citrus	1970	J B Robinson			
	1970 Series 5 Fruit Packaging, Storage a	nd Transp	oort			
4/70	The Orsat gas analyser	1970	B L Tugwell			
5/70	Thiabendazole for mould control on citrus fruits	1970	B L Tugwell			
7/70	Investigations into the cause of browning of orange rind	1970	R Howles			
11/70	Post-harvest rind injuries of citrus	1970	B L Tugwell			
	Reports to the 10th meeting of Murray Citrus					
12/70	Sub Committee on research projects in hand or	1970	B L Tugwell			
13/70	TBZ analysis – comments on refractometer	1970	K J Gillespie			

	method						
14/70	Observations on mould development in	1070					
14/70	unwrapped oranges treated with TBZ	1970	D L Tugwell				
	1971 Series 1 Citrus						
1/71	The alternative cropping habit of Valencias – abscission promotion1971P T						
2/71	The alternative cropping habit of Valencias – 1971 P T Galla						
3/71	The alternative cropping habit of Valencias – application of foliar nutrients	1971	P T Gallasch				
4/71	The alternative cropping habit of Valencias – chemical thinning	1971	P T Gallasch				
	1971 Series 7 Fruit, Packing, Storage an	d Transpo	ort				
	Comparison between wrapping, diphenyl and		D I T I				
3/71	TBZ in reducing sporulation growth of penicillum mould on inoculated citrus	1971	B L Tugwell T J Wicks				
4/71	Report to the 11 th meeting of the Murray Citrus Sub-Committee on research projects with citrus	1971	B L Tugwell				
6/71	Predicting the development of oleocellosis by measuring rind oil rupture pressure of citrus	1971	K J Gillespie B L Tugwell				
	1971 Series 8 Entomology						
1/71	Tolerance of the Long Tailed Mealybug to		G O Furness				
2/71	Spray machines tested for efficiency in covering citrus trees with a spray residue 1970-71	1971	M M Campbell				
3/71	The ecology of the Long Tailed Mealybug	1971	G O Furness				
	Effects of insecticide on the Long Tailed						
4/71 Mealybug in the Riverland area of South 1971 G Australia		G O Furness					
	1972 Series 7 Fruit Packaging, Storage a	nd Treatm	ent				
1/72	Evaluation of Topsin ^R for the control of penicillium moulds of citrus	1972	T J Wicks B L Tugwell				
2/72	Report of visit to CSIRO Division of Food Research	1972	A P Dahlenburg				
3/72	Comparison of two formulations of thiabendazole	1972	B L Tugwell				
5/72	Evaluation of a commercial formulation of TBZ in wax	1972	B L Tugwell				
6/72	Tight fill mandarin packing	1972	L D Jarrett				
7/72	Pre-harvest control of citrus mould	1972	T J Wicks				
8/72	Mandarin vibration trial shipment	1972	L D Jarrett				
9/72	The commercial application of Benlate ^R to citrus	1972	B L Tugwell K J Gillespie				
	1972 Series 8 Entomology	•	•				
2/72	Development of the biological control of citrus insect pests in the Riverland area of SA	1972	G O Furness				
3/72	The ecology of the long tailed mealybug (<i>Pseudococcus longospinus Targ.</i>) in the	1972	G O Furness				

	Riverland areas of SA 1971-72				
1/72	Chemical control of the long tailed mealybug	1072			
4/12	on citrus in SA	1972	G O Fulless		
5/72	Mealybug insecticide check experiment	1972	G O Furness		
	1973 Series 1 Citrus				
1/73	Thinning large crops of Valencias – demonstration trials	1973	P T Gallasch		
	1973 Series 7 Fruit Packing, Transport a	and Stora	ge		
1/73	Analysis of Benlate ^R concentration in samples taken from a commercial citrus fungicide flood applicator	1973	B L Tugwell		
2/73	Pre-harvest application of Benlate ^R to citrus using a commercial spray machine	1973	T J Wicks		
3/73	Report on the trial export of unwrapped Valencia oranges to New Zealand 9-30 November 1973	1973	B L Tugwell		
	1973 Series 8 Entomology				
1/73	Aerial spraying of citrus by helicopter for red scale control	1973	G O Furness J N Steed		
2/73	Application of integrated control of red scale on citrus in the Riverland area of SA	1973	G O Furness		
	1974 Series 1 Citrus				
1/74	Trends in production and fruit quality of Valencia oranges in the Loxton area	1974	P T Gallasch		
2/74	The alternate cropping habit of Valencia oranges – thinning large crops using agents which promote abscission	1974	P T Gallasch		
3/74	3/74 Thinning of Valencia crops with Ethrel ^R , 1974		P T Gallasch		
1974 Series 7 Fruit Packaging, Storage and Transport					
1/74	Demonstration of techniques for gas colouring of 2,4-D treated citrus fruit using plastic tent enclosure	1974	K J Gillespie B L Tugwell		
5/74	Packing oranges in 30 litre wirebound boxes	1974	L D Jarrett		
6/74	Packing oranges in 30 litre pinewood boxes	1974	L D Jarrett		
7/74	A 15 litre carton for mandarins	1974	L D Jarrett		
8/74	Packing lemons in 15 litre cartons	1974	L D Jarrett		
11/74	Assessment of a prototype 36 litre returnable container for packing oranges	1974	L D Jarrett		
12/74	Kara mandarin maturity and storage life	1974	K J Gillespie B L Tugwell		
	1975 Series 1 Citrus				
1/75	Thinning Valencia oranges with ethephon – the effect of mixing with foliar nutrients and copper sulphate	1975	P T Gallasch		
2/75	Thinning Valencia crop with ethephon – methods of application and effects of common surfactants	1975	P T Gallasch		
4/75	Ethephon thinning of fruitlets to reduce	1975	P T Gallasch		

	alternate cropping in Valencia orange			
	1975 Series 7 Fruit Packaging, Storage a	nd Transp	ort	
1/75	Assessment of Pavcon collapsible bin for 1975 oranges		L D Jarrett	
2/75	Citrus waxing and pre packing	1975	K J Gillespie B L Tugwell	
3/75	Evaluation of Bavistin ^R as a post harvest fungicide for citrus	1975	K J Gillespie B L Tugwell	
5/75	Packing oranges in the 30 litre wirebound box	1975	L D Jarrett	
11/75	Vibration filling oranges into the 36 litre returnable container	1975	L D Jarrett	
15/75	Vibration tray pack for oranges	1975	L D Jarrett	
16/75	The 30 litre Pavcon container for oranges	1975	L D Jarrett	
19/75	Filling equipment for automatic packing and vibration settling of lemons and mandarins	1975	B L Tugwell	
	1976 Series 6 Crop Physiology and I	Nutrition		
1/76 The distribution of applied phosphate and citrus 1976 J B Robin feeder roots in two SA citrus orchards				
	1976 Series 7 Fruit Packaging, Storage a	nd Transp	ort	
1/76	Kara and Ellendale mandarin maturity and storage trial	1976	K J Gillespie	
4/76	Evaluation of calibration for the control of sour rot in citrus	1976	K J Gillespie	
5/76	5/76 Evaluation of Panoctine ^R as a post harvest treatment for the control of penicillium mould and sour rot of citrus		K J Gillespie B L Tugwell	
	1977 Series 1 Citrus			
1/77	1/77 Increased growth of young Valencia orange trees with the soil amendment gypsum in South Australia		J B Robinson	
	1977 Series 7 Fruit Packaging, Storage a	nd Transp	ort	
1/77	Evaluation of experimental fungicide RH 261 for control of post harvest wastage of citrus fruit	1977	K J Gillespie B L Tugwell	
2/77	Survey of citrus packing houses	1977	L D Jarrett K J Gillespie B L Tugwell	
6/77	Investigation into wastage due to benzimadozole tolerant penicillium moulds	1977	K J Gillespie B L Tugwell D Volle T J Wicks	

SARDI Research Reports					
5	Commercial Trial of Citrus Post Harvest Oil for	1995	P Bailey		
	Removal of Pests		P Taverner		
8	Citrus Study Tour of California	1996	P T Gallasch		
13	Citrus Production and Handling in South Africa	1996	B L Tugwell		
			P T Gallasch		
			G Moulds		

15	1996 Study Tour of California	1996 P T Gallasch			
17	Citrus Varieties in New Zealand 1997 PT				
23	A Global Citrus Germplasm Network is Formed	1998	P T Gallasch		
30	Citrus Growing in Spain and California	1998	P T Gallasch		
			J Damiani		
			S Falivene		
42	2,4-D and Alternatives to Delay Mature Fruit		P T Gallasch		
	Drop of Citrus				
43	Citrus Variety Evaluation Techniques in Major	1999	P T Gallasch		
	Citrus Producing Countries				
49	9 The Chilean Citrus Industry – Varieties,		P T Gallasch		
	Management Practices, Growing Areas and		J Ortuzar		
	Trends		C Anderson		
53	International Citrus Conference, Florida –	2000	P T Gallasch		
	December 3-7, 2000				
	Citrus Varieties and Rootstocks for the Riverland	2003	P T Gallasch		
			M Staniford		
CT08	Citrus Drought Survival and Recovery Trial	2013	M Skewes		
014					
IRSP	Longevity and Sustainable Performance of	2017	T Pitt, M		
-R1-	Rootstocks in Lower Murray Horticulture:		Skewes, J Tan,		
008	Viticulture and Citrus		J Cox		
	Citrus Rootstock Technical Guide – Mature Tree	2017	M Skewes		
	Assessments				

Fact Sheets

The SA Department of Agriculture/PIRSA/SARDI has produced numerous Fact Sheets on citrus since their inception in 1975. These are simple mostly single page handouts on specific topics on a wide range of farming, horticulture and general agricultural topics.

Prime Notes was a searchable CD containing Fact Sheets published by state and national agricultural agencies. Prime Notes was published a six monthly basis between 1996 and 2006.

Citrus Australia Publications

Citrus Australia publishes a frequent "Industry News" communication paper and the subscription quarterly "Australian Citrus News" magazine. Mr Peter Gallasch and other SA Department of Agriculture/PIRSA/SARDI staff have contributed numerous articles toAustralian Citrus News over the years. Further information is available at Citrus Australia's website: https://citrusaustralia.com.au/

International Papers and Publications

The International Society of Citriculture is a large network of scientists and professionals from citrus producing countries around the world. It publishes scientific papers primarily through its four yearly International Citrus Congress proceedings. SA Department of Agriculture/PIRSA/SARDI staff have contributed numerous

research papers and articles to the International Society of Citriculture since it was formed in 1970.

Mr Peter Gallasch was also one of two delegates representing Australia on the Executive Committee of the International Society of Citriculture between 1984 and 2004.

Appendix 2

Historic Citrus Growing Districts in South Australia - 1937

The Department of Agriculture Bulletin No 376, "The Culture of Citrus Fruits in South Australia" (by F R Arndt) provides a comprehensive picture of the size of South Australia's citrus regions and districts in 1937, and highlights the significance of "coastal" production districts close to Adelaide.

The table below shows total number of trees planted including districts like Inman and Hindmarsh Valley (near Victor Harbor) not normally associated with citrus production. In 1937, 9% of total trees were non-bearing.

District	Washington	Other	Other	Lemon	Total	% of SA's
Total	Navel	Oranges &	Citrus &		Trees	Plantings
Trees		Mandarins	Grapefruit			
Renmark	20,641	5,380	704	277	27,002	5.7%
Berri	44,465	19,254	262	946	64,927	13.6%
Barmera	11,446	3,982	372	371	16,171	3.4%
Kingston &	13,653	7,444	150	473	21,720	4.6%
Moorook						
Waikerie &	62,937	16,133	1,125	360	80,586	16.9%
Holder						
Cadell	4,220	738	4	105	5,067	1.1%
Mypolonga	31,054	3,666	80	2,592	37,392	7.8%
Other	10,769	5,240	263	602	16,874	3.5%
Murray						
Districts						
Salisbury	8,496	12,165	158	2,663	23,482	4.9%
Inman &	15,132	3,573	8	1,216	19,929	4.2%
Hindmarsh						
Valleys						
Campbellto	15,996	17,913	593	10,347	44,849	9.4%
wn						
Klemzig	8,371	6,599	77	2,449	17,696	3.7%
Payneham	4,400	9,328	404	2,764	16,876	3.5%
Tea Tree	8,667	6,432	313	2,675	18,087	3.8%
Gully						
Marion,	30,974	21,246	535	12,922	65,677	13.8%
Mitcham &						
Barossa						
TOTAL	291,257	139,334	4,787	40,962	476,340	100%
Approx Ha	1,474	705	24	207	2,410	

Table 8: South Australia's Citrus Production Districts - 1937