

## **Government of South Australia**

Primary Industries and Regions SA

BUSINESS SERVICES, CORPORATE SERVICES Level 16 25 Grenfell Street Adelalde SA 5000 GPO Box 1671 Adelalde SA 5001 DX 667 Tel 8429 0422 www.plr.sa.gov.au

Our ref: CORP F2019/000311

14 August 2019

Senator Rex Patrick Centre Alliance Senator for South Australia Level 2, 31 Ebenezer Place ADELAIDE SA 5000

Dear Senator Patrick

## Determination under the Freedom of Information Act 1991

I refer to your application made under the *Freedom of Information Act 1991* which was received by Primary Industries and Regions SA (PIRSA) on 21 June 2019, seeking access to the following:

- "1. Any documents that show the details of any grant applications by the District Council of Lower Eyre Peninsula (DCLEP) or grant approvals by PIRSA in relation to the development of a Flight Training Facility at Port Lincoln Airport.
- 2. Any documents that show the details of any requests for funding (by loan or any other means) by DCLEP to PIRSA in relation to the development of a Flight Training Facility at Port Lincoln Airport or approvals of funding to DCLEP by PIRSA in relation to the development of a Flight Training Facility at Port Lincoln Airport."

I apologise for the delay in responding to your application and understand that PIRSA's Freedom of Information and Privacy Officer has been in communications with your office in this regard.

Accordingly, the following determination has been finalised.

I have located twenty documents that are captured within the scope of your request.

## **Determination 1**

I have determined that access to the following document is granted in full:

	Description of document	No. of Pages
1	State Commission Assessment Panel – Application on Notification	55

# **Determination 2**

I have determined that access to the following documents is refused:

Doc No.	Description of document	No. of Pages
2a	Attachment to Doc 2 – Draft Cabinet Submission	4
3d	Attachment to Doc 3 – Draft Cabinet Submission	5

Access to the above documents is refused pursuant to Clause 1(1)(b) of Schedule 1 of the Freedom of Information Act which states:

"1 – Cabinet documents

(1) A document is an exempt document –

(b) if it is a preliminary draft of a document referred to in paragraph (a);"

The documents consist of preliminary drafts of a proposed Cabinet Submission (whether or not it had been submitted to Cabinet).

## **Determination 3**

I have determined that access to the following documents is refused:

Doc No.	Description of document	No. of Pages
2	Email thread dated 4/3/2019 to 5/3/2019	3
2b	Attachment to Doc 2	2
2c	Attachment to Doc 2	2
2d	Attachment to Doc 2	2
2e	Attachment to Doc 2	1
3	Email dated 12/3/2019	1
3b	Attachment to Doc 3	2
3c	Attachment to Doc 3	3.
5	Email thread dated 12/3/2019	2
6	Email thread dated 12/3/2019	2
7	Email thread dated 12/3/2019	3
9	Cabinet document undated	2 ·
10	Email dated 8/3/2019 and attachment	3
11	Email dated 8/3/2019 and attachment	7

Access to the above documents is refused pursuant to Clause 1(1)(e) of Schedule 1 of the Freedom of Information Act which states:

# *"1 – Cabinet documents*

(1) A document is an exempt document –

(e) if it contains matter the disclosure of which would disclose information concerning any deliberation or decision of Cabinet;"

The documents were prepared to gather information to inform Cabinet and for the preparation of a proposed Cabinet Submission and, accordingly, disclosure of these documents would reveal information concerning the proposed deliberations of Cabinet.

## Determination 4

I have determined that access to the following documents is refused:

Doc No.	Description of document	No. of Pages
3a	Attachment to Doc 3 – Minute dated March 2019	8
4	Email dated 12/3/2019 and attachment	15
8	Email thread dated 19/3/2019 to 25/3/2019 and attachment	3

Access to the above documents is refused pursuant to Clause 7(1)(c) of Schedule 1 of the Freedom of Information Act which states:

## *"7 – Documents affecting business affairs"*

- (1) A document is an exempt document
  - (c) if it contains matter
    - (i) consisting of information (other than trade secrets or information referred to in paragraph (b)) concerning the business, professional, commercial or financial affairs of any agency or any other person; and
    - (ii) the disclosure of which
      - (A) could reasonably be expected to have an adverse effect on those affairs or to prejudice the future supply of such information to the Government or to an agency; and
      - (B) would, on balance, be contrary to the public interest"

In addressing the public interest test requirement for this exemption, I have balanced the following factors:

## In favour of the public interest:

- Meeting the objects of the Act favouring access to documents.
- The importance of transparency and openness and the interest that the public has in the decision-making processes of Government.
- Ensuring optimal use of public resources.
- High level of interest in regional development.

## Contrary to the public interest:

• Disclosure of these documents would reveal the business, financial, commercial and investment information and analysis detail relating to a potential project for consideration by Government. Such information is considered commercially sensitive to the organisations concerned.

- The release of the ideas, methods and sources cited throughout the documents would provide an unfair advantage to competitors in their future business proposals and pursuits.
- If third parties cannot be assured of confidentiality in relation to their commercially sensitive information, the release of this information would have the potential to harm business relationships with PIRSA and hamper future dealings with the agency for the betterment of South Australia.
- Information obtained in the course of assessment processes is required to be kept confidential for probity reasons.
- Disclosure of these documents would be expected to prejudice the future supply of information to the agency, as the level of trust in the Government of handling such information would be substantially diminished.

I have determined that disclosure of these documents would, on balance, be contrary to the public interest.

If you are dissatisfied with this determination, you are entitled to exercise your right of review and appeal as outlined in the attached documentation, by completing the "Application for Review of Determination" and returning the completed form to:

Freedom of Information Principal Officer Primary Industries and Regions SA GPO Box 1671 ADELAIDE SA 5001

In accordance with the requirements of Premier and Cabinet Circular PC045, details of your application, and the documents to which you are given access, will be published in PIRSA's disclosure log. A copy of PC045 can be found at <a href="http://dpc.sa.gov.au/\_\_\_data/assets/pdf\_file/0019/20818/PC045-Disclosure-Log-Policy.pdf">http://dpc.sa.gov.au/\_\_\_data/assets/pdf\_file/0019/20818/PC045-Disclosure-Log-Policy.pdf</a>

If you disagree with publication, please advise the undersigned in writing within fourteen calendar days from the date of this determination.

Should you require further information or clarification with respect to this matter, please contact Ms Lisa Farley, Freedom of Information and Privacy Officer on 8429 0422 or email <u>PIRSA.FOI@sa.gov.au</u>.

Yours sincerely

Michelle Griffiths Accredited Freedom of Information Officer PRIMARY INDUSTRIES AND REGIONS SA



#### **APPLICATION ON NOTIFICATION – CATEGORY 3**

Applicant:	Flight Training Adelalde Pty Ltd C/- Masterplan SA Pty Ltd		
Development Number:	932/E003/19		
Nature of Development:	Construction of an educational establishment (flight training facility) with associated accommodation, recreational, learning, aircraft hangar, office, storage, maintenance and operational facilities		
Type of Development:	Merit		
Zone / Policy Area:	Airfield Zone		
Subject Land:	29 Barry Firth Drive, North Shields SA 5607		
Contact Officer:	Benjamin Williams		
Phone Number:	08 7109 7023		
Start Date:	7 March 2019		
Close Date: 22 March 2019			

During the notification period, hard copies of the application documentation can be viewed at the Department of Planning, Transport and Infrastructure, Level 5, 50 Flinders St, Adelaide, during normal business hours. Application documentation may also be viewed during normal business hours at the local Council office (if identified on the public notice).

Written representations must be received by 22 March 2019 and can either be posted, faxed, hand-delivered or emailed to the State Commission Assessment Panel.

Any representations received after the close date will not be considered.

The Secretary State Commission Assessment Panel GPO Box 1815 ADELAIDE SA 5001

Street Address:

Development Division Department of Planning, Transport and Infrastructure Level 5, 50 Flinders St ADELAIDE SA 5000

Email Address: scapreps@sa.gov.au

Fax Number: (08) 8303 0753



Government of South Australia

Department of Planning, Transport and Infrastructure

## **DEVELOPMENT ACT 1993**

#### CATEGORY 3

# NOTICE OF APPLICATION FOR CONSENT TO DEVELOPMENT

Notice is hereby given that an application has been made by Flight Training Adelaide Pty Ltd C/- Masterplan SA Pty Ltd for consent to construct an educational establishment (flight training facility) with associated accommodation, recreational, learning, aircraft hangar, office, storage, maintenance and operational facilities (Development Number: 932/E003/19).

The land is situated at the Port Lincoln Airport, 29 Barry Firth Drive, North Shields SA 5607, being Certificate of Title Volume 6111 Folio 59.

The subject land is located within the Airfield Zone of the Lower Eyre Peninsula Council Development Plan (Consolidated on 12 July 2018).

The application may be examined during normal office hours at the office of the State Commission Assessment Panel (SCAP), Level 5, 50 Flinders Street Adelaide, at the offices of the Lower Eyre Peninsula Council and the City of Port Lincoln. Application documentation may also be viewed on the SCAP website http://www.saplanningcommission.sa.gov.au/ scap/public\_notices.

Any person or body who desires to do so may make representations concerning the application by notice in writing delivered to the Secretary, State Commission Assessment Panel, GPO Box 1815, Adelaide SA 5001 **NOT LATER THAN 5:00pm 22 March 2019.** Submissions may also be emailed to: scapreps@sa.gov.au

Each person or body making a representation should state the reason for the representation and whether that person or body wishes to be given the opportunity to appear before the SCAP to further explain the representation.

Submissions may be made available for public inspection.

Should you wish to discuss the application and the public notification procedure please contact Benjamin Williams on 08 7109 7023 or Ben.Williams2@sa.gov.au

Alison Gill SECRETARY STATE COMMISSION ASSESSMENT PANEL

www.sa.gov.au

#### South Australian DEVELOPMENT ACT, 1993 REPRESENTATION ON APPLICATION – CATEGORY 3

Applicant	t:	Flight Training Adelaide Pty	y Ltd C/- Masterplan SA Pty Ltd				
Developr	nent N	umber: 932/E003/19					
Nature o	f Deve	with associated accommod	Construction of an educational establishment (flight training facility) with associated accommodation, recreational, learning, aircraft hangar, office, storage, maintenance and operational facilities				
Developn	nent T	v <b>pe:</b> Merit					
Zone / Po	olicy A	ea: Airfield Zone	Airfield Zone				
Subject L	and:	29 Barry Firth Drlve, North	Shields SA 5607 (Port Lincoln Airport)				
Contact C	Officer	Benjamin Williams					
Phone Nu	Imber	08 7109 7023					
Close Dat	e;	5:00 PM 22 March 2019					
My Name:		·					
Primary m	iethod(	s) of contact: Email:					
		Postal Address:	Postcode:				
		ed via your nominated PRIMARY METHOD( e Commission Assessment Panel in support	s) OF CONTACT if you indicate below that you wish to rt of your submission.				
My interes (please tick		owner of local property					
		<b>厂</b> occupier of local property					
		🗂 a representative of a compar	ny/other organisation affected by the proposal				
		🗔 a private citizen					
The address (	of the r	roperty affected is:					
			Postcode				
My interes (please tick		I support the development					
(preuse tien	uncy	厂。 I support the development w	vith some concerns				
		I oppose the development					
The specific a	spects	of the application to which I make commer	nt on are:				
	· · )·						
J:	<del>آ آ</del>	wish to be heard in support of my submissi	lon				
(please tick one)	٣	do not wish to be heard in support of my su (Please tick one)	ubmission				
Ву;	٣	appearing personally					
(please tick one)	ľ.	being represented by the following person (Please tick one)					
Signature;			Date:				
		· · · · · · · · · · · · · · · · · · ·					

Return Address: The Secretary, State Commission Assessment Panel, GPO Box 1815, Adelaide, SA 5001 /or Email: <a href="mailto:scapreps@sa.gov.au">scapreps@sa.gov.au</a>

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# DEVELOPMENT APPLICATION FORM

COUNCIL:	DISTRICT COUNCIL OF LOWER EYRE PENINSULA	FOR OFFICE USE					
APPLICANT:	FLIGHT TRAINING ADELAIDE PTY LTD	Development No:					
Postal Address:	C/- MASTERPLAN SA PTY LTD	Previous Development No:					
	33 CARRINGTON STREET ADELAIDE SA 5000	Assessment No:					
OWNER:	DISTRICT COUNCIL OF LOWER EYRE PENINSULA		Complying		Application forwarded to DA		
Postal Address;	PO BOX 41	a	Non-comp	lying	Commission/Council on:		
	CUMMINS SA 5631	a	Notification	n Cat 2		1	7
BUILDER:	TO BE ADVISED	D	Notification	n Cat 3	Decision:		
Postal Address:	~	D	Referrals/C	oncurrence	Туре:		
Licence No:		a	DA Commi	ssion	Date:	1	1
CONTACT PERS	SON FOR FURTHER INFORMATION:			Decision	Fees	Receipt No	Dale
Name:	GRAHAM BURNS - MASTERPLAN SA PTY LTD	Plann	ng:				
Telephone:	8193 5600						
Email:	GRAHAMB@MASTERPLAN.COM.AU	Buildi	ng:				
Mobile:	0413 832 602	Land	Division:				
EXISTING USE:		Additi	onal:				
REGIONAL AIRF	PORT	Dev A	.pproval:				
		<u></u>					
DESCRIPTION C	DF PROPOSED DEVELOPMENT: EDUCATIONAL ESTA	BLISHM	ent (flight	TRAINING F	ACILITY)	·····	
LOCATION OF	PROPOSED DEVELOPMENT:						

House No: LOT 9, 10 PC\$, 21, 22, 2	3 Street: LINCOLN HIGHWAY	Town/Suburb: NORT	TH SHIELDS		
Section No (full/part):	Hundred:	Volume: 5708	Folio; 74		
Section No (full/part):	Hundred;	Volume: 5708	Folio: 75		
Section No (full/part):	Hundred:	Volume: 6111	Folio: <u>59</u>		
LAND DIVISION:					
Site Area (m²):		No of Existing Allotments:			
Number of Additional Allotments - (E)	cluding Road and Reserve):	Lease: YES:	] NO: 🗍		
BUILDING RULES CLASSIFICATION	SOUGHT:				
If Class 5, 6, 7, 8 or 9 classification Is so	Female:	Male:			
If Class 9a classification is sought, sta	e the number of persons for whom accommodatio	on is required:			
If Class 9b classification is sought, sta	e the proposed number of occupants of the variou	us spaces at the premises:			

DOES EITHER SCHEDULE 21 OR 22 OF THE DEVELOPMENT REGULATIONS 2008 APPLY?	YES:	NO:	$\checkmark$
HAS THE CONSTRUCTION INDUSTRY TRAINING FUND ACT 1993 LEVY BEEN PAID?	YES;	NO:	$\checkmark$
DEVELOPMENT COST (Do not include any fit-out costs): \$16.35 MILLION			

# DEVELOPMENT REGULATIONS 2008 Form of Declaration (Schedule 5, Clause 2A)

То:	STATE COMMISSION ASSESSMENT PANEL
From:	FLIGHT TRAINING ADELAIDE PTY LTD
Date of Application:	14 January 2019

#### Location of Proposed Development:

House Number:	-	Lot Number:	9 and 10, and Pieces 21, 22, 23
Street:	Lincoln Highway	Town/Suburb:	North Shields
Section No (full/part):	**	Hundred:	Louth
Volume:	6111, 5708, 5708	Folio:	59, 75, 74

#### Nature of Proposed Development:

Educational establishment (flight training facility) with associated accommodation, recreational, learning, aircraft hangar, office, storage, maintenance and operational facilities

MasterPlan SA Pty Ltd, acting on behalf of Flight Training Adelaide Pty Ltd for the development described above, declare that the proposed development will involve the construction of a building which would, if constructed in accordance with the plans submitted, not be contrary to the regulations prescribed for the purposes of Section 86 of the *Electricity Act 1996*. We make this declaration under Clause 2A(1) of Schedule 5 of the *Development Regulations 2008*.

14 January 2019

A

Date

Signed

Note 1

This declaration is only relevant to those development applications seeking authorisation for a form of development that involves the construction of a building (there is a definition of 'building' contained in Section 4(1) of the *Development Act 1993*), other than where the development is limited to:

an internal alteration of a building; or

• an alteration to the walls of a building but not so as to alter the shape of the building.

#### Note 2

The requirements of Section 86 of the Electricity Act 1996 do not apply in relation to:

- a fence that is less than 2.0 m in height; or
- a service line installed specifically to supply electricity to the building or structure by the operator of the transmission or distribution network from which the electricity is being supplied.

#### Note 3

Section 86 of the *Electricity Act 1996* refers to the erection of buildings in proximity to powerlines. The regulations under this Act prescribe minimum safe clearance distances that must be complied with.

#### Note 4

The majority of applications will not have any powerline issues, as normal residential setbacks often cause the building to comply with the prescribed powerline clearance distances. Buildings/renovations located far away from powerlines, for example towards the back of properties, will usually comply.

Particular care needs to be taken where high voltage powerlines exist; where the development:

- is on a major road;
- commercial/industrial in nature; or
- built to the property boundary.

#### Note 5

Information brochures 'Powerline Clearance Guide' and 'Bullding Safely Near Powerlines' have been prepared by the Technical Regulator to assist applicants and other Interested persons. Copies of these brochures are available from Council and the Office of the Technical Regulator. The brochures and other relevant information can also be found at <u>www.technicalregulator.sa.gov.au</u>

#### Note 6

In cases where applicants have obtained a written approval from the Technical Regulator to build the development specified above in its current form within the prescribed clearance distances, the applicant is able to sign the form.



14 January, 2019

Development Applications Lodgement State Commission Assessment Panel PO Box 1815 ADELAIDE SA 5001

Dear Sir/Madam

### Re: Flight Training Adelaide – Port Lincoln Airport

We act for Flight Training Adelaide Pty Ltd. Our client operates the highly regarded flight training school at Parafield Airport.

With global demand for pilots continuing to grow, our client proposes to establish a flight training facility at Port Lincoln Airport. Flight Training Adelaide will continue to operate from and be headquartered at Parafield Airport.

Port Lincoln Airport is owned and operated by the District Council of Lower Eyre Peninsula. The Council has identified vacant land at the corner of the main entrance road (Barry Firth Drive) and Lincoln Highway for the development of the flight training facility. The land is identified in both the Port Lincoln Airport Master Plan, and Council's Development Plan, for commercial development.

The nature and scale of the proposal and its estimated development cost is such that the Coordinator General has agreed that the proposal should be assessed by the State Commission Assessment Panel in accordance with Clause 20 of the Development Panel Regulations 2008. We attach the Coordinator-General's letter of 14 January 2019.

Please find enclosed:

- a set of drawings of the proposed development;
- our Planning Report which contains a detailed description of the proposal and our assessment of it against the relevant provisions of the Development Plan;
- the relevant Certificates of Title; and
- a Development Application form and Electricity Declaration form.





Please issue a Tax Invoice for the associated development application fees and we will arrange for immediate payment to be made.

Yours sincerely

Winner .

Graham Burns MasterPlan SA Pty Ltd

enc:

Drawing set Planning Report Certificates of Title Development Application form Electricity Declaration form



#### PLANNING REPORT

# FLIGHT TRAINING FACILITY

AT: PORT LINCOLN AIRPORT, LINCOLN HIGHWAY NORTH SHIELDS

FOR: FLIGHT TRAINING ADELAIDE PTY LTD

#### 1.0 INTRODUCTION

This Planning Report is prepared for the accompanying development application by Flight Training Adelaide Pty Ltd ("FTA") to develop a flight training facility at Port Lincoln Airport.

The proposal is shown on the accompanying set of drawings prepared by Atlas Living and MasterPlan SA Pty Ltd. An environmental noise assessment of the proposal has been prepared by Sonus Pty Ltd and is attached.

#### 2.0 FLIGHT TRAINING ADELAIDE

FTA delivers world-class, customised aviation training services for the fixed wing and rotary wing aircraft industry. The company is based at Parafield Airport, South Australia. The business commenced operations in 1982 and in 2005 it was purchased by Young Brothers Aviation, based in Hong Kong.

FTA is focussed on providing future airline and helicopter captains. For this purpose, the company supplies appropriate training aircraft and flight simulators,

The business attracts sponsored cadets and self-funded students from throughout Australia and overseas. It offers a full range of services including pilot selection, *ab initio* and advanced training courses for airline and general aviation students.

Global demand for pilots is growing, with estimates indicating a need for at least an additional 600,000 pilots over the next 20 years. Boeing has projected that aviation will require 790,000 new pilots by 2037 to meet predicted demand.<sup>1</sup>

FTA's Parafield training facility is served by two parallel runways for circuit training and includes a residential campus within the airport grounds.

FTA will continue to train and have its head office based at Parafield Airport.

<sup>&</sup>lt;sup>1</sup> <u>Pilot and Technician Outlook</u>. Boeing Communications: July 2018



#### 3.0 PORT LINCOLN AIRPORT

Since 1990, Port Lincoln Airport has been owned and operated by the District Council of Lower Eyre Peninsula. It is South Australia's largest and busiest regional airport, providing public landing strips and associated taxiway, apron, terminal, aircraft hangers and refuelling facilities for air transport operators. In 2013 the airport completed construction of a modern new terminal with supporting infrastructure including an RPT apron extension, new taxiway, road network and 180 space car park.

Regular passenger aircraft provide up to 12 services per day between Port Lincoln and Adelaide.

The Airport has a 3-runway layout with the capacity to handle BAC 146, Saab SF 340 and Embraer 120 airliners. The main runway 01/19 runs generally north-south. It is 1500 metres long and 30 metres wide. The airport's sealed apron can handle 3 RPT Saab-sized aircraft simultaneously. Gravel Runway 05/23 which is aligned generally south-west to north-east is to be decommissioned.

In 2013 the construction of Port Lincoln Airport's new passenger terminal was completed. The terminal building has a floor area of 2,300 square metres and has been designed to cater for a peak demand of 260 patrons passing through at any one time. Vehicle entry into and out of the airport is provided directly from Lincoln Highway. The entrance leads to a loop road which services the passenger terminal and short term public car park. Additional roads service the hangars, workshops, long term car park and other commercial facilities.

The <u>2016 Port Lincoln Master Plan</u><sup>2</sup> forecasts an annual increase of 1.5 percent in regional passenger movement (low forecast) and 3.57 percent (high forecast). All regional services are direct to and from Adelaide. Regional aircraft movement is forecast to increase by 0.5 percent (low forecast) and 1.5 percent per annum (high forecast).

The high forecast figure equates to around 9,600 aircraft movements per year or 14 flights per day, which is close to 400,000 movements per annum or 550 passenger arrivals per day. These assumptions are based on the use of 50 seat aircraft operating at 60 percent occupancy (10 flights per day), with 75 seat aircraft generating 12 flights per day.

Port Lincoln Airport has experienced steady growth in general aviation movements. General Aviation activity is made up of non-scheduled flights and includes charter, flying training, private/business, agricultural and aerial work. The Airport Master Plan high forecast is for 10,380 general aircraft movements by 2035. For planning purposes, it is assumed that these numbers will consist of an even mix of single and twin engine aircraft.

<sup>&</sup>lt;sup>2</sup> Port Lincoln Airport Master Plan 2016 (District Council of Lower Eyre Peninsula)



#### 4.0 PROPOSED DEVELOPMENT

#### 4.1 <u>Overview</u>

FTA proposes to establish a flight training facility at Port Lincoln Airport. The facility will initially commence operations as a "soft-start" made up of:

- general aviation parking for 12 aircraft;
- lease of the old terminal building to serve as lecture rooms, dispatch and operational functions for approximately six months; and
- Interim short term accommodation in nearby towns and settlements.

The "soft-start" does not require development approval.

The "hard-start" will involve the development of vacant airport land at the corner of Lincoln Highway and Barry Firth Drive, as detailed on the Development Enlargement Plan prepared by MasterPlan SA Pty Ltd. It will involve in the order of:

- 28,000 square metres of site area within the airport boundary for permanent operational and accommodation facilities;
- 12,000 square metres for aircraft hangar parking and maintenance;
- 16,000 square metres for operations in two buildings;
- 27 units of accommodation comprising 22 units for student accommodation and 5 units for staff;
- associated vehicle parking;
- associated airside services and facilities; and
- an adjacent taxi-way running parallel with the main sealed runway 01/19.

The flight training facility has been designed to accommodate 120 students with provision for between 160 to 170 beds.

There will be an overall requirement for 22 single engine DA40 aircraft. These aircraft will be based at Port Lincoln Airport and will only be used for flight training purposes.

The proposal is predicted to generate:

- 25,000 flying hours per annum; and
- 65,000 aircraft movements per annum.



Employment generation is predicted to be:

- 53 full-time equivalent direct jobs; plus
- 105 education sector indirect jobs.

#### 4.2 <u>Services</u>

The development will be connected to power, communications, water, stormwater and wastewater services presently connected to the site. Wastewater will be pumped via rising main to Council's wastewater lagoons at North Shields.

#### 4.3 <u>Development Site</u>

The development site is shown on the Site Context plan prepared by Master Plan SA Pty Ltd. It is irregularly shaped and bordered by Lincoln Highway to the west, Barry Firth Drive airport entrance road to the north and the Airport Terminal, General Aviation Hangars and the public car park to the east.

The site is level and devoid of trees except for a small clump near Barry Firth Drive. It falls gently from the north west to the south east. An open unlined drain is constructed on the eastern side of the site adjacent to the General Aviation hangars.

An NDB (Non-Directional Beacon) occupies the northern corner of the site near Barry Firth and Phil Wiseman Avenue. The NDB will be retained and will not form part of the development site.

Gravel runway 05/23 will be decommissioned.

#### 4.4 Hours of Operation

Training flights are planned to commence at approximately 7.00 am and finish by approximately 11.00 pm, Monday to Friday. Weekend training flights will operate from 8.00 am until 10.00 pm.

#### 4.5 Training Circuit

The *En Route Supplement Australia* (ERSA), managed by Air Services Australia, requires Port Lincoln Airport circuits to be to the east of the airport, over Boston Bay.

FTA's DA40 aircraft will generally use 50 per cent or less than 850 metres of the runway length to take-off. From the point of take-off, the aircraft will travel 1.2 kilometres to achieve an altitude of 500 feet, at which point a turn to the east over Boston Bay is initiated in accordance with ERSA requirements. At this point, the turning aircraft will be approximately 1 kilometre abeam of either North Shields or Poonindie township. By the time an aircraft is abeam of these settlements, it will be at an altitude of at least 750 feet, pointing 180 degrees and flying away from of Poonindie and North Shields.



When coming in to land the flightpath will not be dissimilar, but with zero engine thrust.

### 4.6 Development Components

The development will comprise:

- 22 student accommodation buildings;
- 5 staff accommodation buildings;
- 1 aircraft and maintenance hangar;
- 2 operations buildings;
- 1 main office/administration building;
- 2 classroom buildings;
- 1 Mess/Gymnasium building; and
- Recreational facilities including 1 or two tennis courts/basketball courts and a swimming pool.

Floor Plans, Elevations and a Site Plan of the proposed development are attached.

#### 4.7 <u>Aircraft Noise</u>

The proposal has been assessed by Sonus Pty Ltd whose report is at **Appendix A**. Sonus have measured the noise from DA40 aircraft currently in use at Parafield and proposed to be used at Port Lincoln. Sonus tested the aircraft noise by layering the results of its findings onto the noise contours contained in the 2016 Port Lincoln Airport Master Plan. The Port Lincoln Airport Master Plan contours were derived in accordance with the methodology used in Australian Standard 2021 (AS2021).<sup>3</sup>

Sonus is of the opinion that noise intrusion into the nearest residential area at North Shields will not be increased by the use of DA40 training aircraft, in comparison to the existing fleet of aircraft using the airport, or even jet aircraft which might use the airport in future.

<sup>&</sup>lt;sup>3</sup> AS2021:2015 "Acoustics -- Aircraft Noise Intrusion -- Building siting and construction".



#### 5.0 NATURE OF PROPOSED DEVELOPMENT

The proposed flight training facility is an educational establishment. This term is defined in Schedule 1 of the *Development Regulations 2008* as:

*Educational establishment* means a secondary school, college, university or technical institute, and includes an associated pre-school, primary school or institution for the care and maintenance of children;

A technical institute is a term which is not defined in the Regulations, but is defined in the dictionary to mean a college or school that offers education focussed on research and vocational training in which students are prepared for careers that are based on practical applications and on-the-job training.<sup>4</sup> The flight training facility falls within the meaning of this term.

All associated accommodation for students and staff will be ancillary to site's principal use as a flight training facility. Relevantly, the accommodation is not self-contained and so cannot be classified as a "dwelling" because no proposed building, or part of any proposed building, will be "used as a self-contained residence". It follows therefore that the student accommodation is neither a detached dwelling, group dwelling, multiple dwelling, residential flat building, row dwelling nor semi-detached dwelling.

The proposal is best described as:

Educational establishment (flight training facility) with associated accommodation, recreational, learning, aircraft hangar, office, storage, maintenance and operational facilities.

#### 6.0 DEVELOPMENT PLAN ASSESSMENT

The relevant Development Plan for assessment purposes is the Lower Eyre Peninsula Council Development Plan, consolidated version dated 12 July 2018. This version of the Development Plan designates Port Lincoln Airport and surrounding land in the Airfield Zone (Zones Map LEP/36).

Development at Port Lincoln Airport is also subject to the provisions of the Airport Layout Concept Plan Map LEP/1. The Concept Plan indicates that the proposed development site should be used for Commercial and Lettable Area purposes. The term "Lettable Area" is not described in the Development Plan.

Airport Noise Sensitive Locations Concept Plan Map LEP/2 identifies areas within 500 metres and 250 metres of the three runway centre-line prolongations. The noise sensitive locations extend beyond the Port Lincoln Airport perimeter. Map LEP/2 is referenced elsewhere in the Development Plan in the General Section

<sup>&</sup>lt;sup>4</sup> The Concise Oxford Dictionary



(Residential Development: Aboriginal Housing, Orderly and Sustainable Development and Building Near Airfields) and in the Airfield Zone section.

Airport Building Heights Concept Plan Map LEP/3 is referenced in the General Section (*Building Near Airfields*, and *Orderly and Sustainable Development*) but not in the Airfield Zone section.

Bushfire Protection Area BPA Map LEP/14 indicates that the main airport site, including the development site, is in a General Bushfire Risk area. The low lying parts of the airport site closest to the coast are in a Medium Bushfire Risk area.

#### 6.1 <u>The Airfield Zone</u>

Zone Objective 1 advises that the zone should be developed primarily for "aircraft operations, passenger terminals, airport and aviation-related light industrial, service industrial, warehouse and storage purposes", while Zone PDC 1 specifies that envisaged uses will include "aircraft related facilities".

The proposal in its broadest sense is for aviation (flight) training purposes. As such, it is an aircraft related facility, as that term has been used in Zone PDC 1.

The site which has been set aside for aviation training purposes consists of level, vacant land at the corner of Lincoln Highway and Barry Firth Drive. This part of the airport is shown on the Airport Layout Concept Plan Map LEP/1 as "Commercial" and "Lettable Area".

The Concept Plan is silent as to the specific kinds of development which should be contained within the Lettable Area, but it is reasonable to expect that aircraft related facilities would occupy this part of the Airport site.

As the facility will be used for flight training purposes, the use of this part of the airport site for aircraft related facilities, on land leased to FTA by the District Council of Lower Eyre Peninsula, is consistent with the Airport Layout Concept Plan Map LEP/1.

#### Zone PDC 6 states:

#### PDC 6 Commercial and light industrial development located on the airport site should:

- (a) facilitate the more efficient operation of the airport
- (b) be sited in defined clusters and be located in close proximity to the terminal building and/or the maintenance sheds,
- (c) not adversely affect the amenity of surrounding land uses
- (d) be developed in accordance with the Concept Plan Map LEP/1 Airport Layout
- (e) not have direct vehicle access to the Lincoln Highway.



The proposal will facilitate the more efficient operation of the airport by the provision of air-side facilities that will improve the safety and efficiency of the airport generally, including the construction of a new parallel taxi-way adjacent to Runway 01/19.

The proposal will also help to underpin the airport's financial standing, which in turn will allow the airport owner and operator to invest in priority airport improvements which are detailed in the 2016 Airport Master Plan (PDC 6(a)).

The entire development will be restricted to a defined part of the Airport which has been ear-marked for further development in the Development Plan )Airport Layout Concept Plan at Map LEP/1) and the Airport Master Plan (PDC 6(b)).

The closest, non-airport land uses outside the boundary of the Port Lincoln Airport are to the immediate south and west of the site. These land uses consist of grazing land. There are no houses or other sensitive uses surrounding the site, the closest house being approximately 530 metres from the site's southern perimeter airport fence, as detailed on Image 1 below (PDC 6(c)).



Image 1: 530 metre radius around nearest neighbouring dwelling

The proposal will be developed generally in accordance with the Airport Layout Concept Plan Map LEP/1, for the reasons outlined above (PDC 6(d)).



No part of the proposed development will have any direct access to Lincoln Highway (PDC 6(e)).

The proposal includes accommodation for students and staff, but the accommodation is not in the form of a "dwelling" as that term is defined in Schedule 1 of the *Development Regulations 2008.*<sup>5</sup>

Zone Principle 7 requires dwellings to be no closer than 500 metres to the airport runways. The Principle is more relevant to dwellings outside of the Port Lincoln Airport but in any event the accommodation units are not dwellings because they will not be occupied or used as a self-contained residence. Regardless of how the accommodation is classified, no accommodation unit will be within 500 metres of the main runway 01/19,

Gravel Runway 05/23 is close to the development site, but this runway will be decommissioned.

The proposal satisfies all relevant provisions of Zone Principle 8, with the development being more than 100 metres from coastal mean high water mark, and well removed from coastal sand dunes, native vegetation and low lying areas closer to the coastline.

The development site falls within 250 metres of Runway 05/23 Shown on Concept Plan Map LEP/2 – Airport Noise Sensitive Locations, but as previously advised this runway is to be decommissioned as part of the development. Airfield Zone PDC 8 (c) does however exclude buildings, structures and "other land uses compatible with the aviation activities of the Port Lincoln Airport". The proposal is entirely compatible with the airport's aviation activities, and the airport's aviation activities will in turn complement the proposal's operational requirements.

#### 6.2 Building Near Airfields

Those provisions of the Development Plan under *General Section: Building Near Airfields* do not apply to the proposal because the development will consist of buildings *within* the airfield, not *near* it.

Even if these provisions were relevant, the proposal satisfies the following Objective and Principles of *General Section: Building New Airfields*:

- The development has been designed to complement and enhance the airport's long-term operational and safety requirements by the addition of a high strength taxi-way runway parallel to and for the full length of main runway 01/19, and decommissioning of Gravel Runway 05/23 (Objective 1);
- All buildings will be single storey structures in accordance with Concept Plan Map LEP/23 Airport Building Height (PDC 2);

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<sup>&</sup>lt;sup>5</sup> Dwelling means a building or part of a building used as <u>a self-contained residence</u> [our emphasis].



- All buildings will have a finished floor level which is well above 2.75 metres AHD, this being the minimum floor level required for buildings in nearby North Shields in the Settlement Zone. The site of the proposed development has an elevation ranging from 8.9 metres AHD alongside Barry Firth Drive, down to 6.4 metres AHD next to Runway 05/23 (PDC 3);
- The development has been designed and sited in accordance with the safety requirements of the airport operator the District Council of Lower Eyre Peninsula. The criteria listed in PDC 4 are part of those requirements;
- Outdoor lighting will be restricted to bollard style, low level illumination for easy wayfinding between the car park and nearby buildings at night time (PDC 5);
- With Runway 05/23 decommissioned, the accommodation facilities will not be located within the core airport noise sensitive locations which are shown on Concept Plan Map LEP/2 Airport Noise Sensitive Locations<sup>6</sup> (PDC 7); and
- The Aircraft Noise Assessment prepared by Sonus Pty Ltd concludes that areas affected by aircraft noise will be consistent with AS 2021: Acoustics Airport Noise Intrusion Building Siting and Construction (PDC 8).

#### 6.3 Interface Between Land Uses

*General Section: Interface Between Land Uses* PDC's 1 and 7 require development to not detrimentally affect the amenity of a locality or cause unreasonable interference from noise emissions, and for development to achieve the relevant Environmental Protection (Noise) Policy criteria. Sonus Pty Ltd were engaged to assess the impact of flight training aircraft and the amenity of areas surrounding the airport. Sonus' report is at Appendix A.

Sonus tested noise levels from DA40 aircraft currently operating at Parafield Airport. Sonus advise that the noise measurements taken at Parafield correlate closely with the Air Services Australia report entitled "Short Term Monitoring Program Parafield SA" dated 29 June 2016. Sonus then overlaid the noise contour for the Diamond DA40 aircraft onto the noise contours contained in the Port Lincoln Airport Master Plan, and note that:

<sup>&</sup>lt;sup>6</sup> Core airport noise sensitive locations are taken to be those areas within 250 metres of the runway centre-line prolongations shown on Concept Plan Map LEP/2.



Noise in the form of 70dB(A) contours into the residential area [of North Shields, the closest residential area to the airport] will not be increased by the DA40 in comparison to the existing fleet or potential future jet aircraft.

We concur with Sonus' findings.

## 7.0 CONCLUSIONS

We are of the opinion that the proposal by Flight Training Adelaide Pty Ltd to develop a flight training facility at Port Lincoln Airport is not seriously at variance with the Development Plan and is deserving of Development Plan Consent.

In particular the proposal:

- will attract investment and employment into the region;
- makes effective use of vacant land within the airport perimeter that has been designated for aviation related purposes;
- is consistent with the provisions of the 2016 Airport Master Plan for Port Lincoln Airport;
- will result in additional air-side services being established to improve the overall efficiency and safety of the airport;
- is a kind of development that is envisaged in the Airfield Zone;
- represents a compact and contiguous extension of Port Lincoln Airport's landside and airside buildings and services;
- will be sited on land that is well drained and not susceptible to flooding or inundation;
- is not expected to interfere with or disturb the amenity of the surrounding locality;
- will be provided with safe and convenient access to Barry Firth Drive from a dedicated driveway;
- can be connected to the full range of existing utility services; and
- will not increase noise intrusion into nearby residential areas by the use of Diamond DA40 training aircraft compared to aircraft currently using, and potential future jet aircraft that might use, the airport.

11



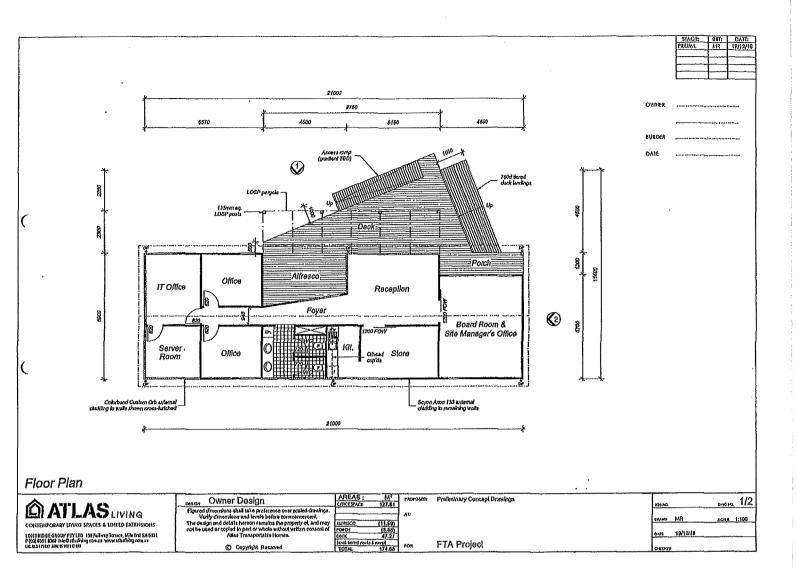
We conclude that the proposal is deserving of Development Plan Consent.

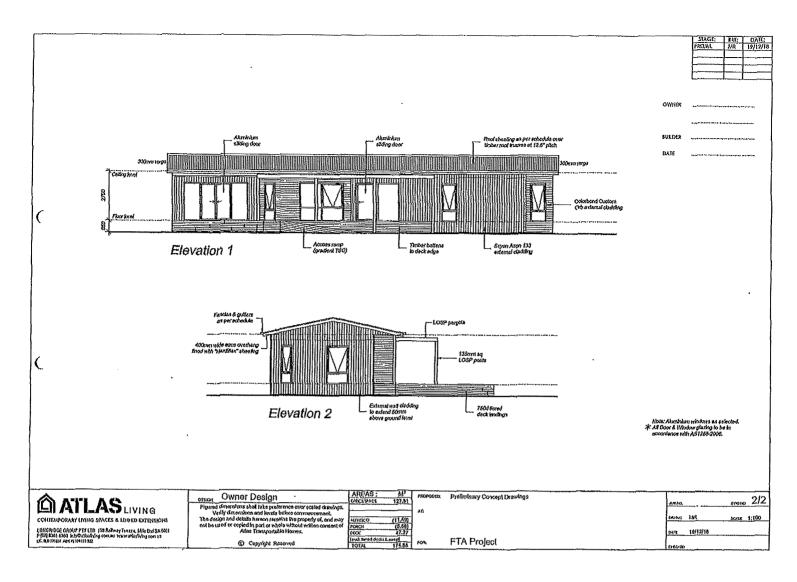
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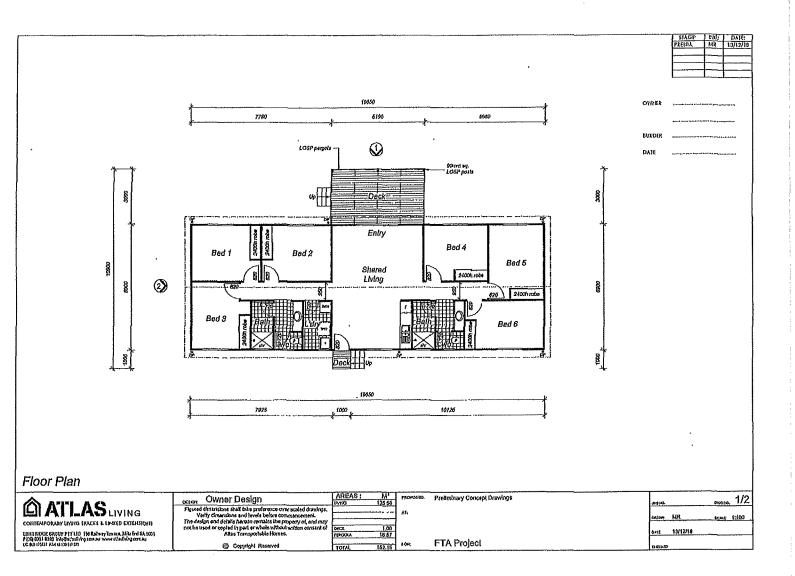
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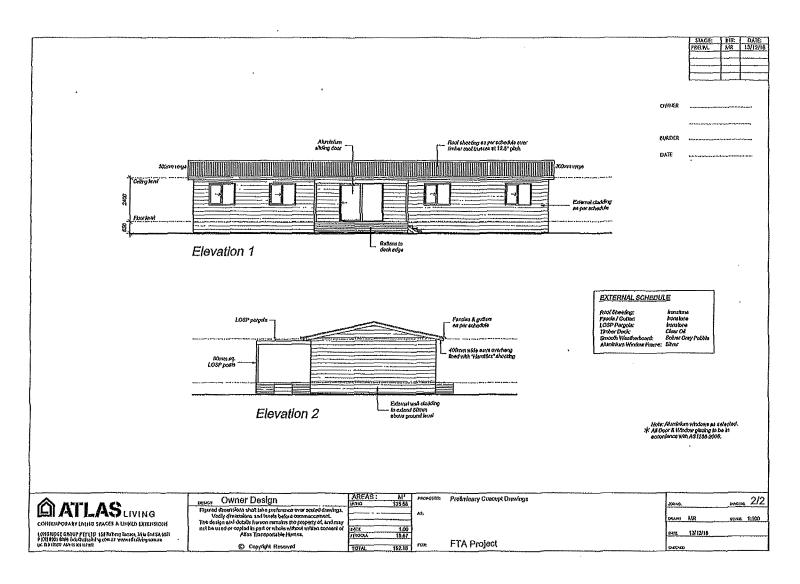
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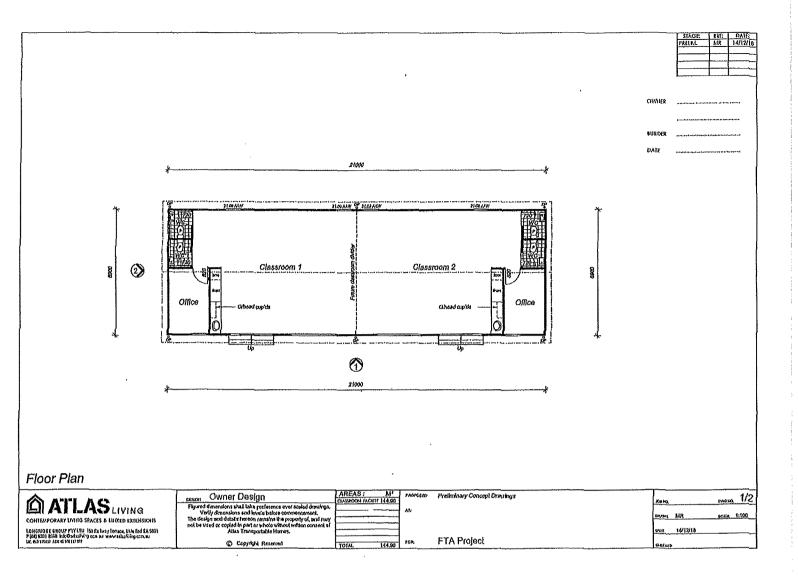
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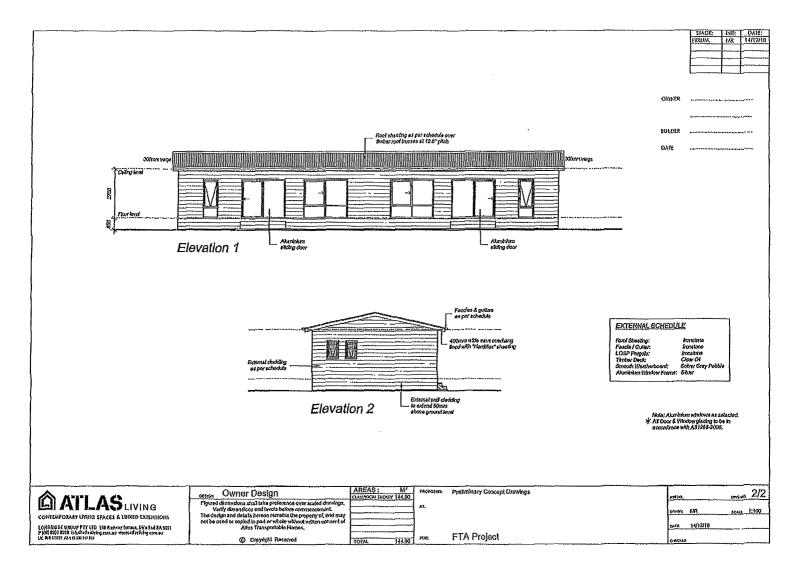


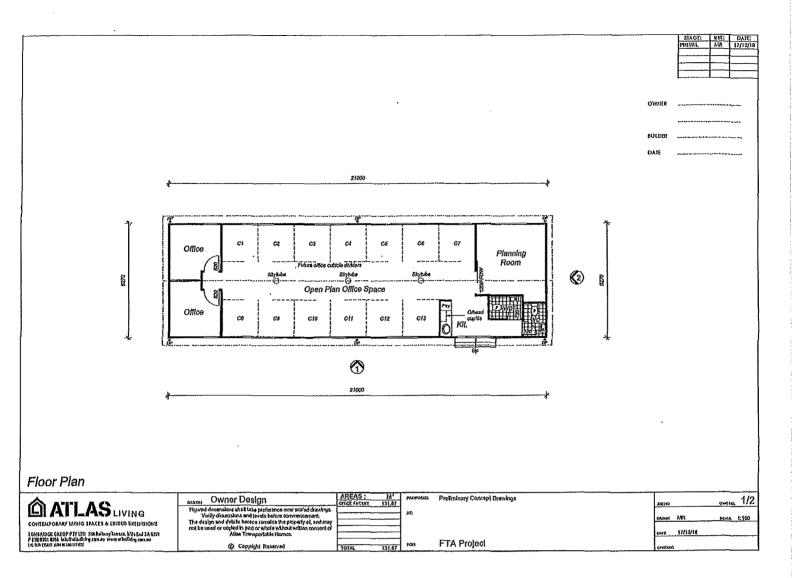








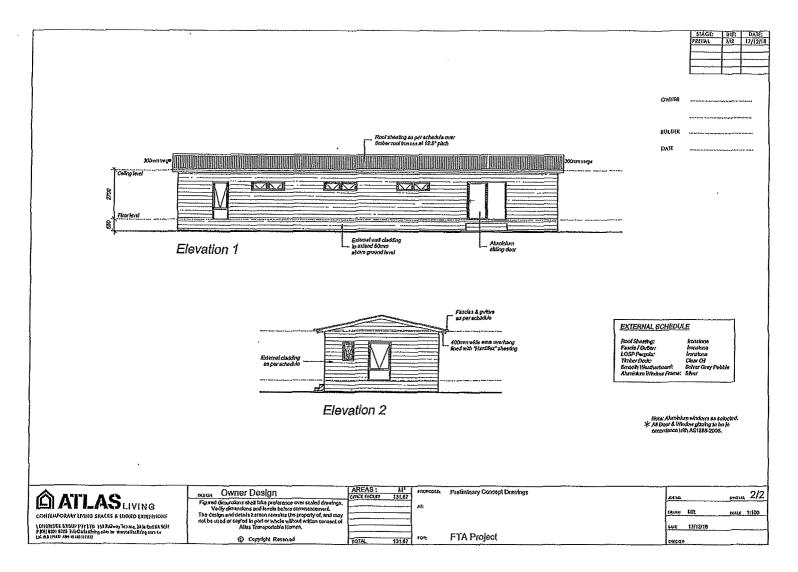


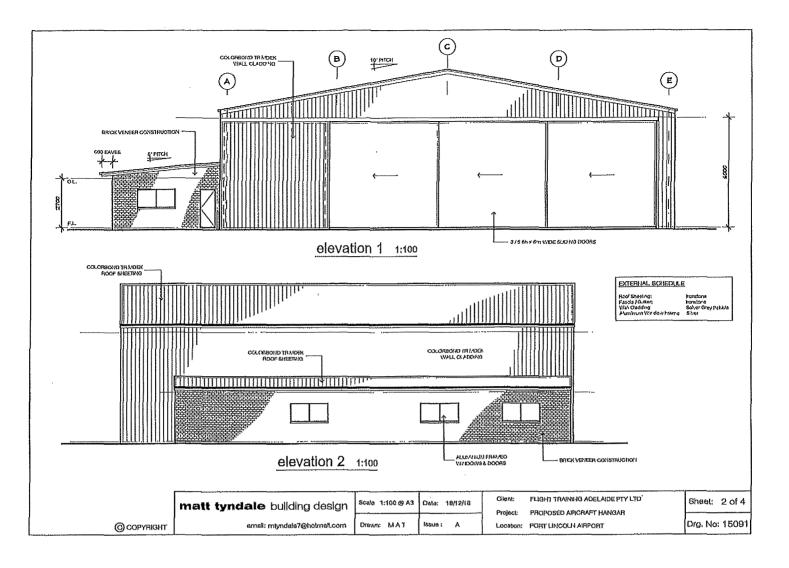


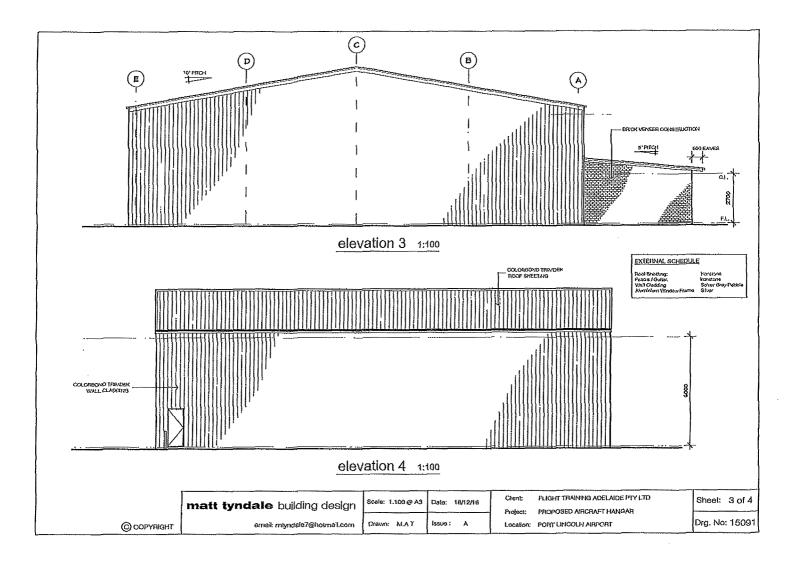
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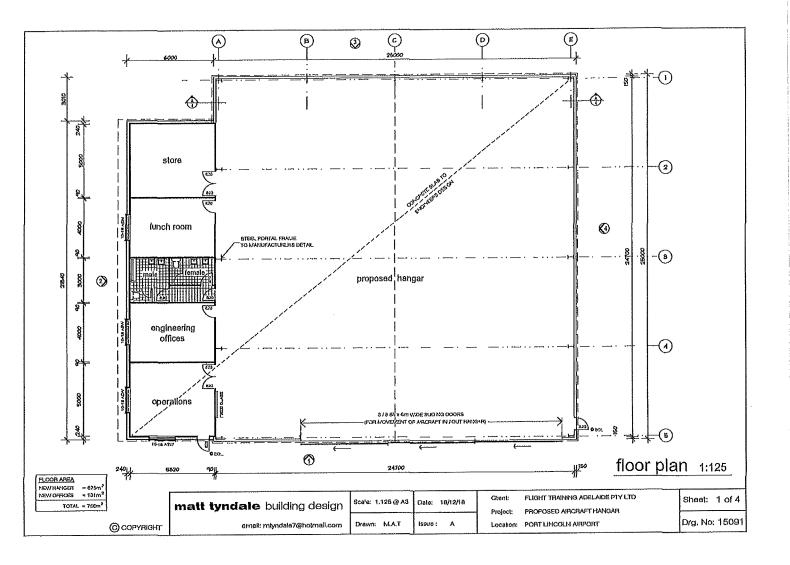
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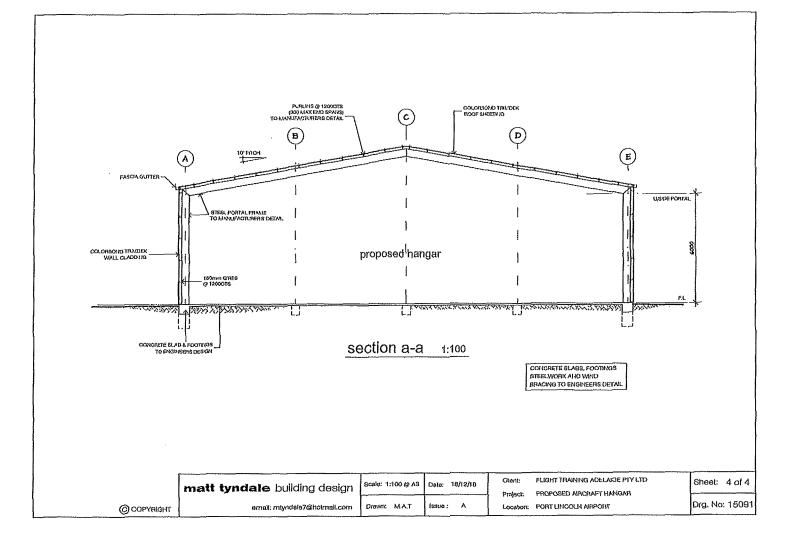
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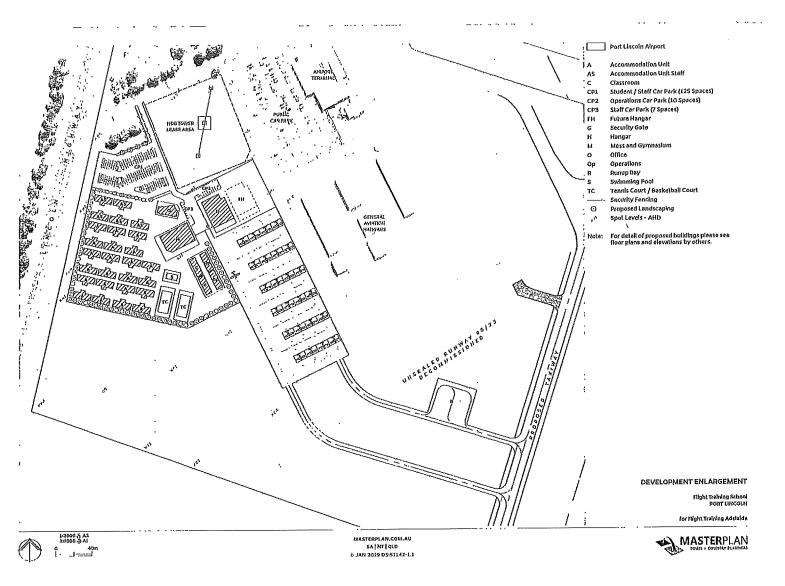


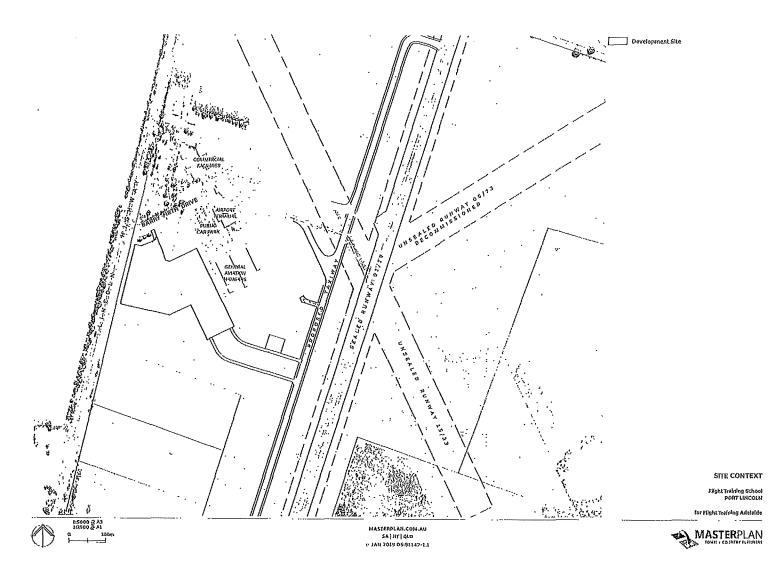














 Port Lincoln Alrport

 Zone Boundary

 Aq
 Aquaculture

 CstCon
 Coastal Conservation

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 Coastal Open Space

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 Community

 Pr/Pro
 Primary Production

 Se
 Settlement

Locality Plan PORTLINCOLN AIRPORT

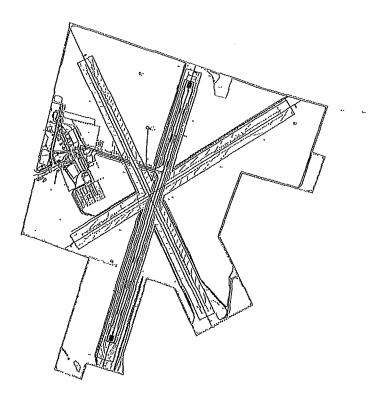
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# **APPENDIX A**

# **NOISE REPORT - SONUS**

# **FTA Flight Training Facilities**

**Port Lincoln Airport** 

Aircraft Noise Assessment

S5875C2

December 2018

Chris Turnbull Principal Phone: +61 (0) 417 845 720 Email: ct@sonus.com.au www.sonus.com.au

Document Title	: FTA Flight Training Facilities Port Lincoln Airport Aircraft Noise Assessment
Document Reference	: S5611C4
Date	: December 2018
Author	: Chris Turnbull, MAAS
Reviewer	: Jason Turner, MAAS

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#### INTRODUCTION

Flight Training Adelaide (FTA) is currently located at Parafield Airport, South Australia and provides customised aviation training solutions for the fixed wing and rotary wing industry. FTA is proposing to expand its training facilities to include fixed wing aircraft at Port Lincoln Airport. FTA proposes to use 16 "Diamond DA-40" aircraft for the expansion with an estimated 65,000 movements per year.

The Port Lincoln Airport is owned and operated by the District Council of Lower Eyre Peninsula and is located near the township of North Shields, ten kilometres north of the City of Port Lincoln. The land is located within the Airfield Zone within the Lower Eyre Peninsula Council Development Plan (consolidated 12 July 2018). The airport has in the vicinity of 14,500 aircraft movements and almost 170,000 passengers annually with up to 24 scheduled daily passenger flights, making it the busiest regional airport in South Australia. Current regular passenger transport operations at Port Lincoln include regional "turbo prop" Saab 340 (Regional Express) and Bombardier Dash 8 300 (Qantaslink). In the longer term it is anticipated these aircraft may be replaced or supplemented by Avions De Transport Regional ATR 42/72, Embraer ERJ 170/175/190 and Bombardier Dash 8 400 aircraft.

#### MASTERPLAN

The "Port Lincoln Airport Masterplan" was prepared in 2016 (the Masterplan). As part of the Masterplan, single noise level event contours were prepared. These contours indicate the area where the noise from each aircraft type will exceed 70 dB(A) based on the data for the specific aircraft in Australian Standard 2021<sup>1</sup> (AS2021). The Masterplan states:

Typically the 70 dB(A) contour has been used in studies undertaken by Department of Transport and Regional Services, as it is equivalent to a single event level of 60dB (A) specified in the Australian Standard 2021, as the accepted indoor design sound level for normal domestic dwellings. (An external single noise event will be attenuated by approximately 10 dB (A) by the fabric of a house with open windows) An internal noise level above 60 dB(A) is likely to interfere with conversation or listening to the television.

The noise contours from the Masterplan is shown in Appendix A. The contours show the noise for three broad groups of aircraft:

- Turbo prop Saab 340 (current Regional Express aircraft),
- Turbo prop Dash 8 300/Q400 (current Qantaslink aircraft and potential future aircraft).
- Jets Embraer 170/175/190 (potential future aircraft).

The Masterplan summarises the contours in the following way:

Noise data in the form of 70 dB(A) contours for each group of aircraft was plotted from AS2021 which provides noise levels at various distances and offsets from the runway ends based on actual measurements recorded at Sydney Airport. The contours show:

- Noise intrusion by the 70 dB(A) noise level into residential area in North Shields from current Saab 340 operations will be reduced significantly when the existing fleet is replaced with later model turbo prop aircraft equivalent to Q400 aircraft.
- Introduction of jet aircraft will generate single event noise levels above current levels,

This report supplements the Masterplan contours by overlaying the "Diamond DA-40" aircraft in the same format and assessment methodology as the Masterplan.

<sup>&</sup>lt;sup>1</sup> AS2021:2015 "Acoustics - Aircraft noise intrusion - Building siting and construction"

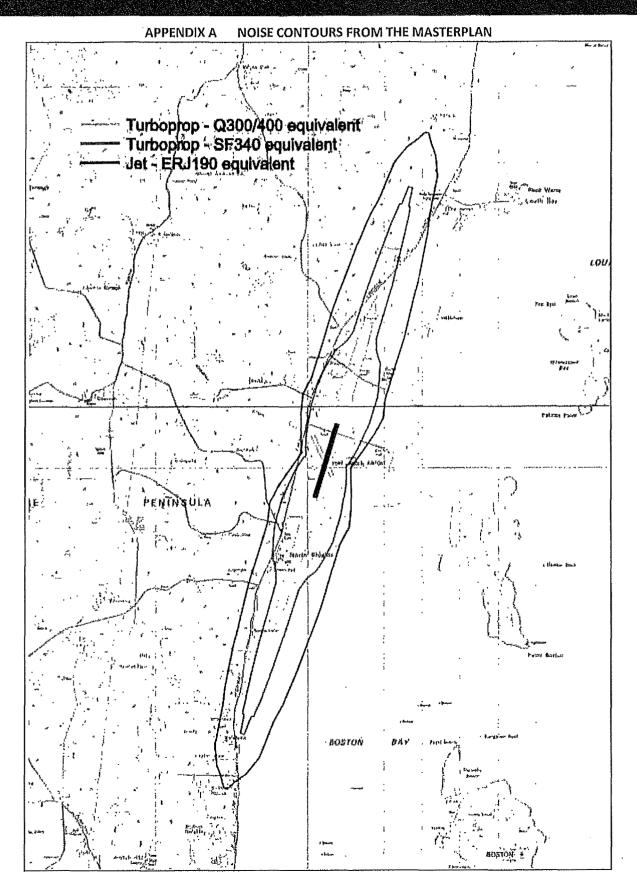
#### **PROPOSED AIRCRAFT CONTOUR**

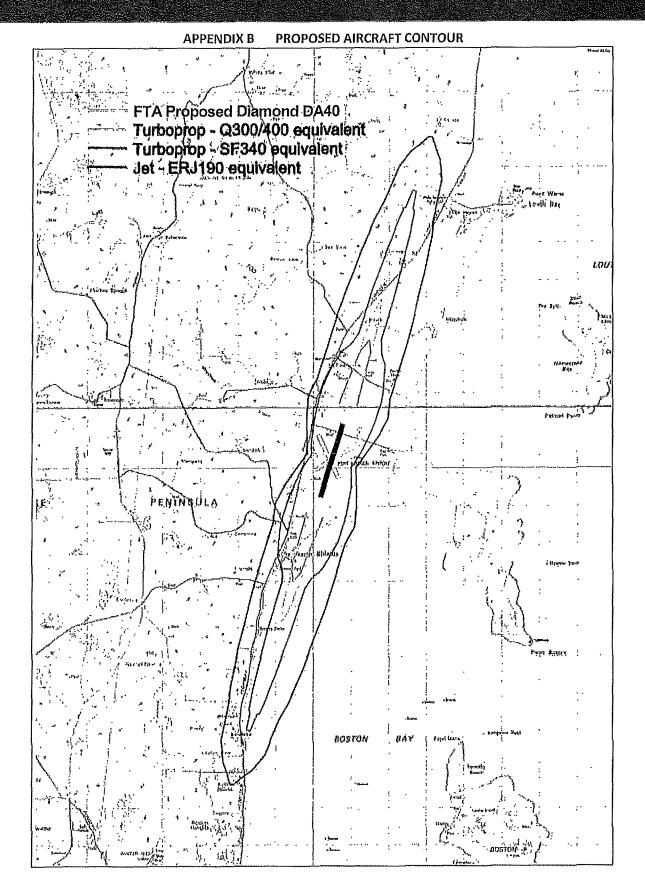
FTA proposes to use the Diamond DA40, which is a single engine fixed pitch propeller aircraft. The noise from the specific aircraft is not listed in AS2021, but data are provided for a "Generic 1-engine FP Prop". To supplement the data, the noise from the aircraft was measured at Parafield Airport and reference is made to an Air Services Australia report titled, "Short Term Monitoring Program Parafield SA" dated 29 June 2016. This report provides specific measurements of the Diamond DA-40 aircraft.

The measurements at Parafield and the Air Services Australia report showed good correlation with the generic noise data in AS2021 and therefore the data from AS2021 have been used. The noise contour for the Diamond DA40 has been overlaid on the noise contours from the Masterplan and is attached as Appendix B.

Based on the above, the Masterplan summary with respect to the contours could be updated as follows: Noise data in the form of 70 dB(A) contours for each group of aircraft was plotted from AS2021 which provides noise levels at various distances and offsets from the runway ends based on actual measurements recorded at Sydney Airport. The contours show:

- Noise intrusion by the 70 dB(A) noise level into residential area in North Shields from current Saab 340 operations will be reduced significantly when the existing fleet is replaced with later model turbo prop aircraft equivalent to Q400 aircraft.
- Introduction of jet aircraft will generate single event noise levels above current levels;
- Noise intrusion in the form of 70 dB(A) contours into the residential area will not be increased by the DA40 in comparison to the existing fleet or potential future jet aircraft.







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The Registrar-General certifies that this Title Register Search displays the records maintained in the Register Book and other notations at the time of searching.



# Certificate of Title - Volume 5708 Folio 74

Parent Title(s) CT 5345/407

Creating Dealing(s) AQ 8577149A, RTD 8720703

Title Issued

08/11/1999

**Edition** 1

Edition Issued

08/11/1999

# Estate Type

FEE SIMPLE

# **Registered Proprietor**

DISTRICT COUNCIL OF LOWER EYRE PENINSULA OF PO BOX 41 CUMMINS SA 5631

# **Description of Land**

ALLOTMENT 9 DEPOSITED PLAN 52836 IN THE AREA NAMED NORTH SHIELDS HUNDRED OF LOUTH

### Easements

SUBJECT TO EASEMENT(S) OVER THE LAND MARKED D TO THE COMMONWEALTH OF AUSTRALIA (T 3337573)

### **Schedule of Dealings**

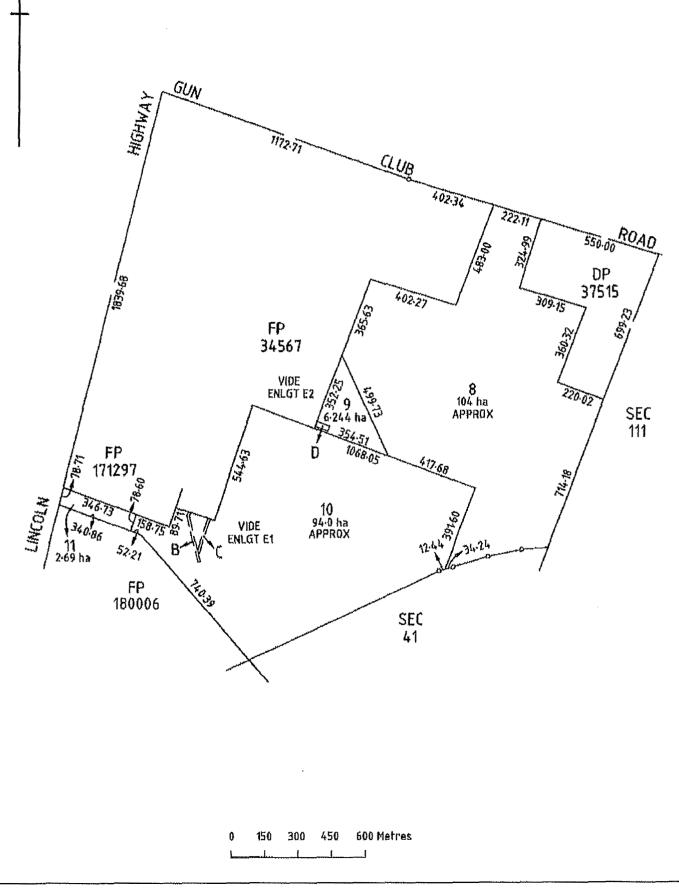
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### Notations

Dealings Affecting Title	NIL
Priority Notices	NIL
Notations on Plan	NIL
Registrar-General's Notes	NIL
Administrative Interests	NIL

Government of South Australia Department of Flaming, Transport and Infrastructure

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Date/Time	14/01/2019 10:23AM
Customer Reference	51142
Order ID	20190114002704
Cost	\$28.75



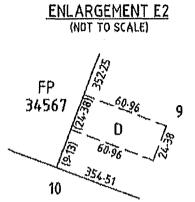
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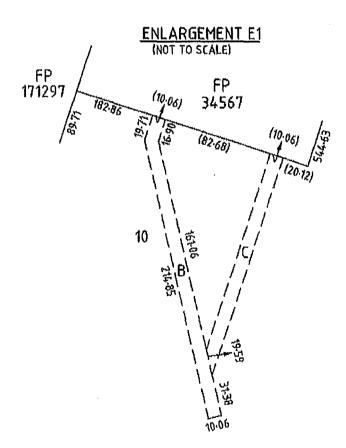
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Page 3 of 3



Product
Date/Time
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Order ID
Cost

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South Australia

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Title Issued

08/11/1999

Edition Issued

08/11/1999

# Estate Type

FEE SIMPLE

## **Registered Proprietor**

DISTRICT COUNCIL OF LOWER EYRE PENINSULA OF PO BOX 41 CUMMINS SA 5631

# **Description of Land**

ALLOTMENT 10 DEPOSITED PLAN 52836 IN THE AREA NAMED NORTH SHIELDS HUNDRED OF LOUTH

#### Easements

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### **Schedule of Dealings**

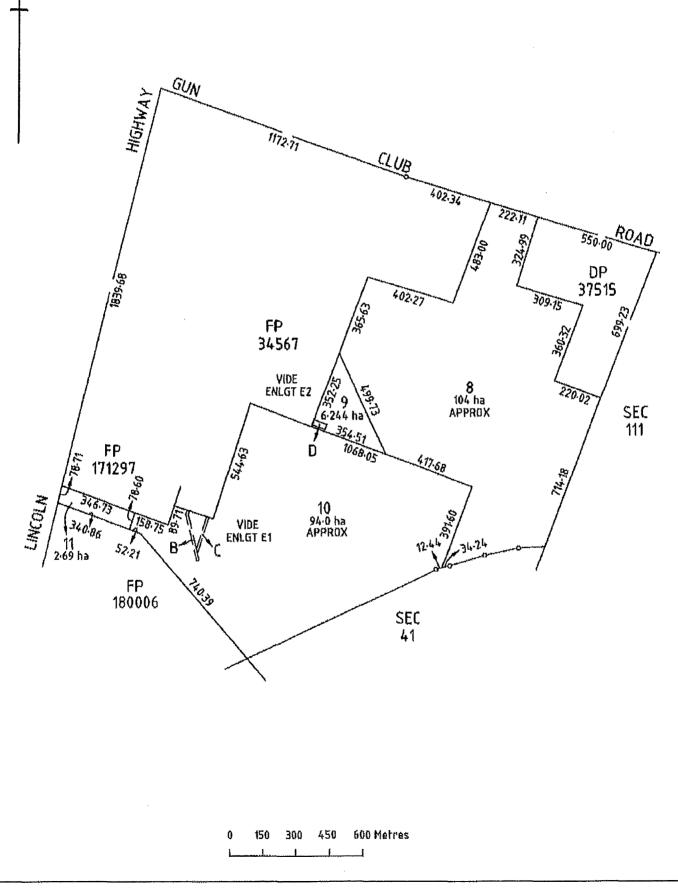
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#### Notations

Dealings Affecting Title	NIL
Priority Notices	NIL
Notations on Plan	NIĹ
Registrar-General's Notes	NIL
Administrative Interests	NIL



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Land Services

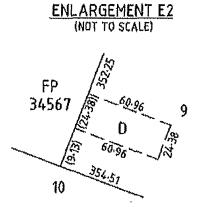
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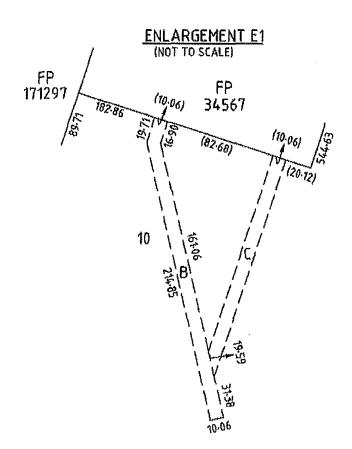
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Order ID
Cost

Register Search (CT 5708/75) 14/01/2019 10:21AM 51142 20190114002662 \$28.75







Product Date/Time Customer Reference Order ID Cost Register Search (CT 6111/59) 14/01/2019 10:19AM 51142 20190114002606 \$28.75

# REAL PAOPENTY ACT, 1888 Boult Australia

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Edition 1



# Certificate of Title - Volume 6111 Folio 59

Parent Title(s) CT 5346/3, CT 5511/816, CT 5804/39

21/05/2013

Creating Dealing(s) RTC 11917604

Title Issued

10 1191/004

Edition Issued

21/05/2013

# Estate Type

FEE SIMPLE

# **Registered Proprietor**

DISTRICT COUNCIL OF LOWER EYRE PENINSULA OF PO BOX 41 CUMMINS SA 5631

## **Description of Land**

ALLOTMENT COMPRISING PIECES 21, 22 AND 23 DEPOSITED PLAN 86780 IN THE AREA NAMED NORTH SHIELDS HUNDRED OF LOUTH

#### Easements

SUBJECT TO EASEMENT(S) OVER THE LAND MARKED A TO DISTRIBUTION LESSOR CORPORATION (SUBJECT TO LEASE 8890000) (TG 7770189)

TOGETHER WITH EASEMENT(S) OVER THE LAND MARKED B APPURTENANT ONLY TO THE LAND MARKED X (T 1680311)

TOGETHER WITH EASEMENT(S) OVER THE LAND MARKED C AND D APPURTENANT ONLY TO THE LAND MARKED X (T 2916638)

TOGETHER WITH EASEMENT(S) OVER THE LAND MARKED C AND D APPURTENANT ONLY TO THE LAND MARKED Y (T 3337573)

### **Schedule of Dealings**

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8863155	ENCUMBRANCE TO COMMONWEALTH OF AUSTRALIA	
Notations		
Dealings Affecting 1	litle	NIL
<b>Priority Notices</b>		NIL
Notations on Plan		NIL
Registrar-General's Notes		
PLAN FOR LEASE PURPOSES VIDE G204/1002		

PLAN FOR LEASE PURPOSES VIDE G294/1992 AMENDMENT TO DIAGRAM VIDE 24/2014

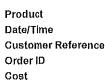


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Cost	\$28.75

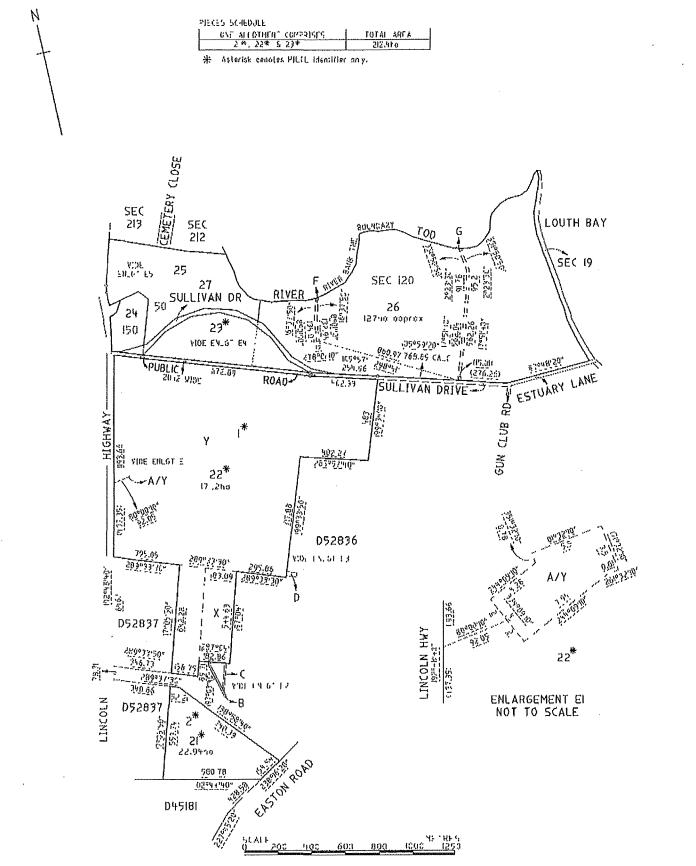
Administrative Interests NIL

Land Services

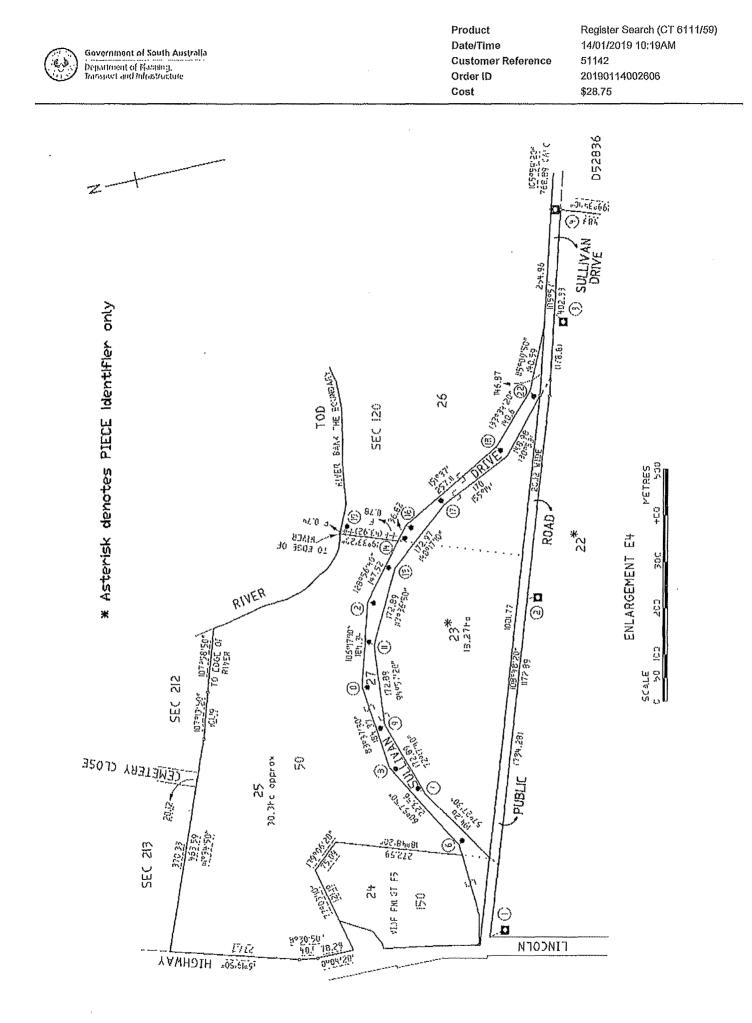




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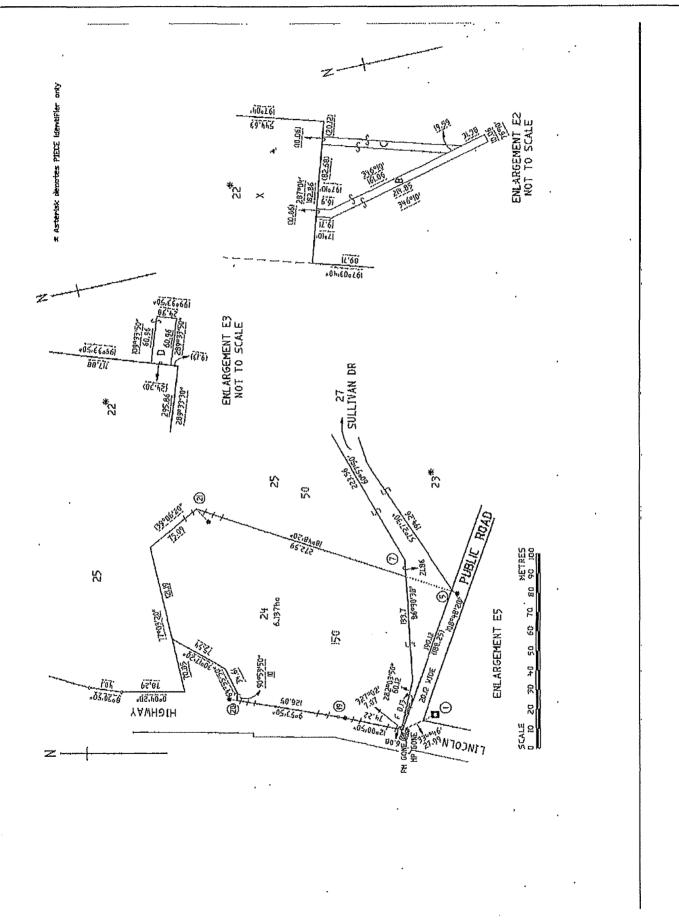
NATURAL BOUNDARY AND SURVEY INFORMATION IS DERIVED FROM DEPOSITED PLAN 86780



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Government of South Australia Department of Franking, Intersport and Officialization Register Search (CT 6111/59) 14/01/2019 10:19AM 51142 20190114002606 \$28,75



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